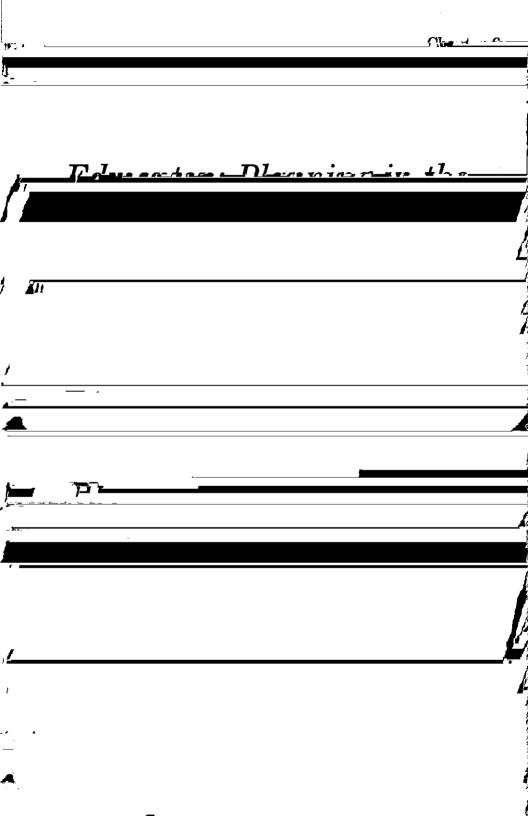
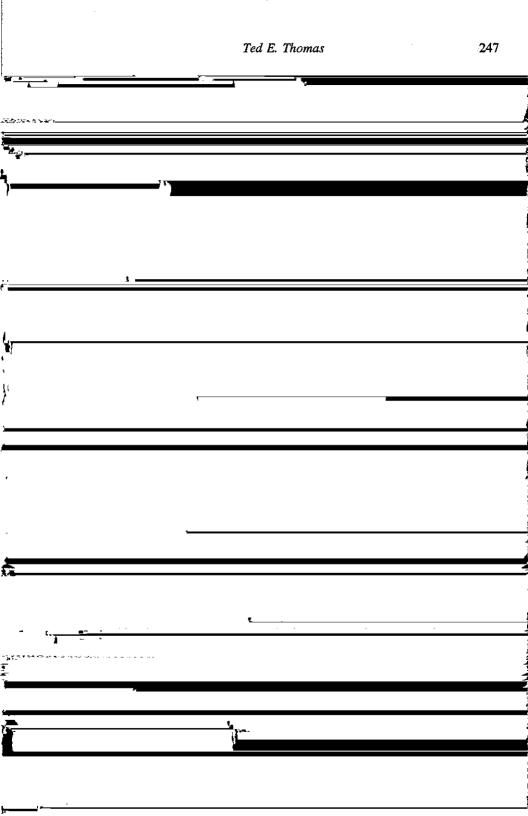


	Judith A. Martin			243	
	Metropolitan Council,	. Making One Community I, St. Paul.		Out of Many.	
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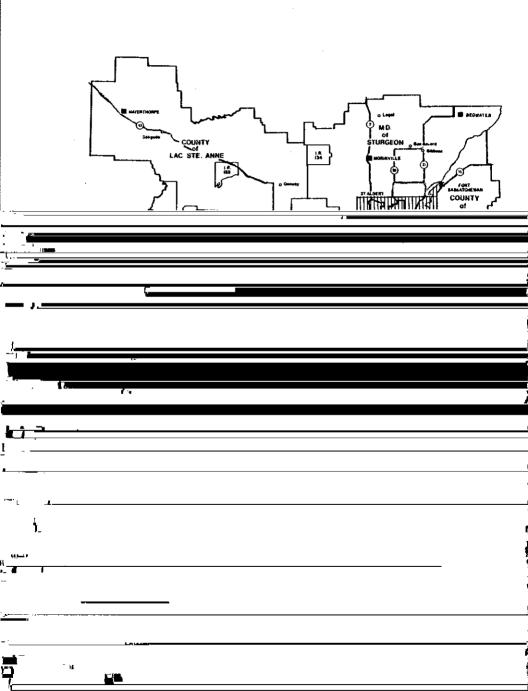


Edmonton: Planning in the Metropolitan Region 246 textiles, clothing, wood products, and furniture. The rapidly expanding tertiary sector of the economy consisting of transportation, communi-

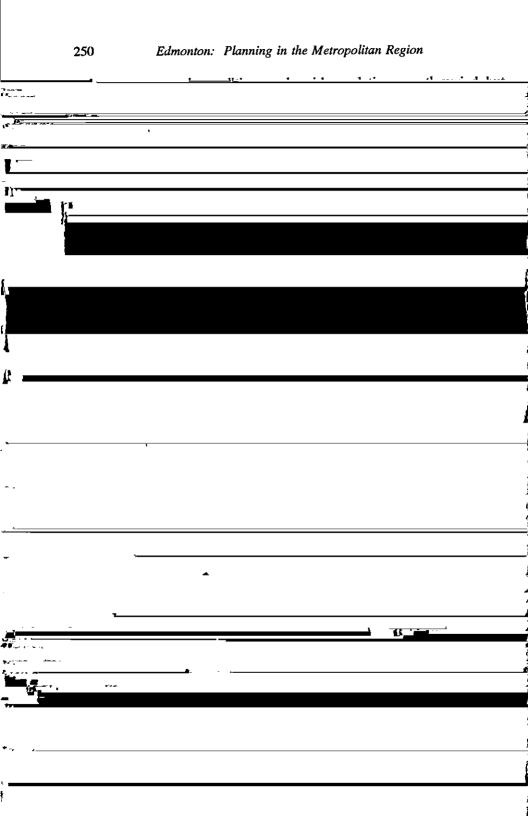


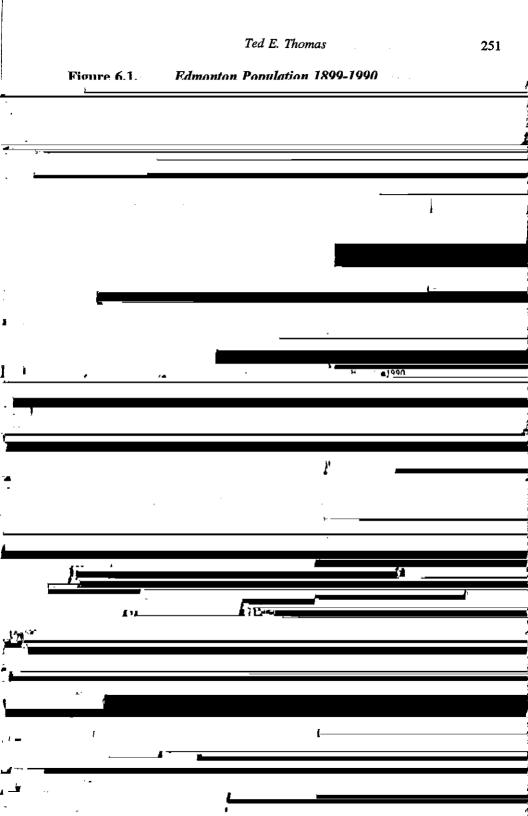
248 Edmonton: Planning in the Metropolitan Region

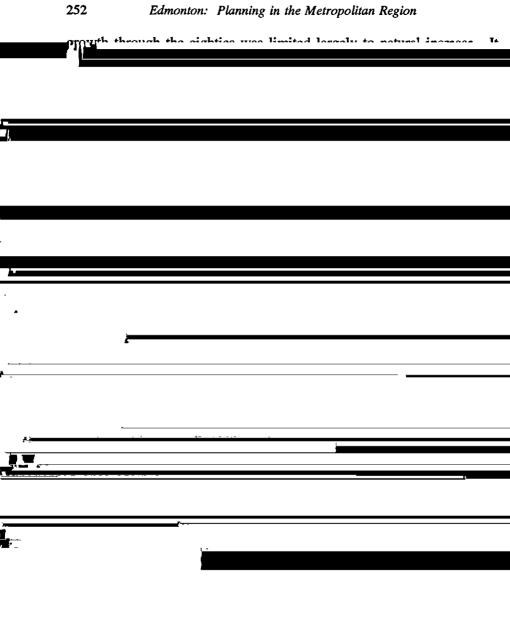
Map 6.1. Edmonton Region Planning Area



cooperation, but also disagreements among the smaller municipalities. Recent land annexation conflicts between the county of Strathcona and the city of Fort Saskatchewan have strained otherwise, long-standing, collaborative relationships. The city proposed to annex additional land for industrial zoning south and east of the city. The county of Strathcona phiected to the annexation as an intrusion on property that it wanted for







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254 Edmonton: Planning in the Metropolitan Region Edmonton Railway was completed as far as Strathcona on the south side

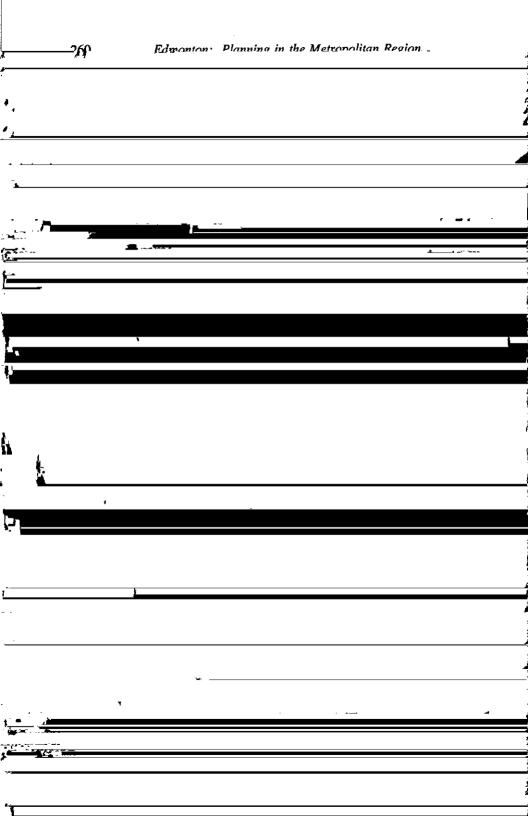
		Ted E. Thomas	255
	the dreams of urban great	atness it had spawned had run	its course, leaving
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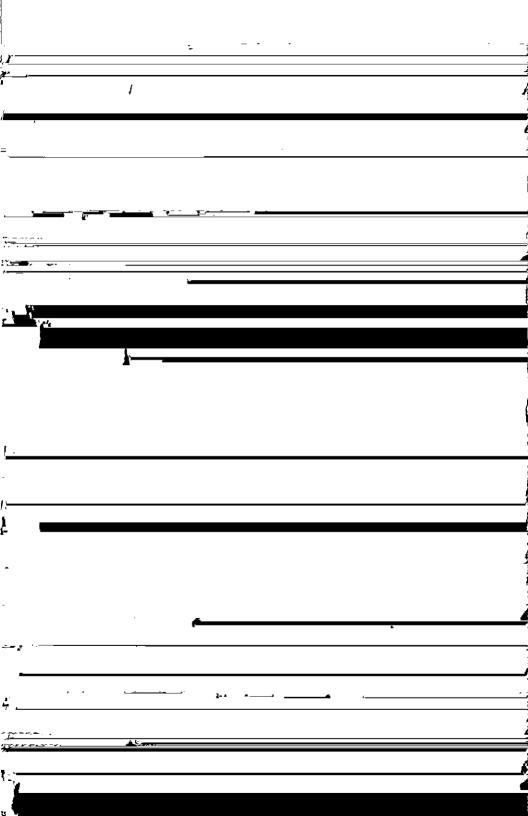


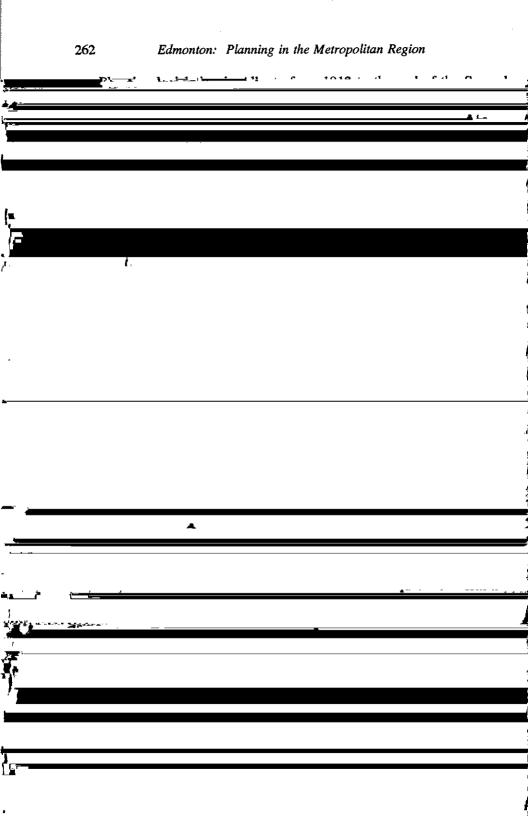
	Ted E. Thomas	257
	in other parts of the urban infrastructure proceeded at breath-	taking pace.
	Comme minima imperitation of material way in the state of	
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Edmonton: Planning in the Metropolitan Region 258 utility districts. planning commissions, etc., but these also, like municipal commission was to have no fewer than five and not more than 10 members approved by the minister.

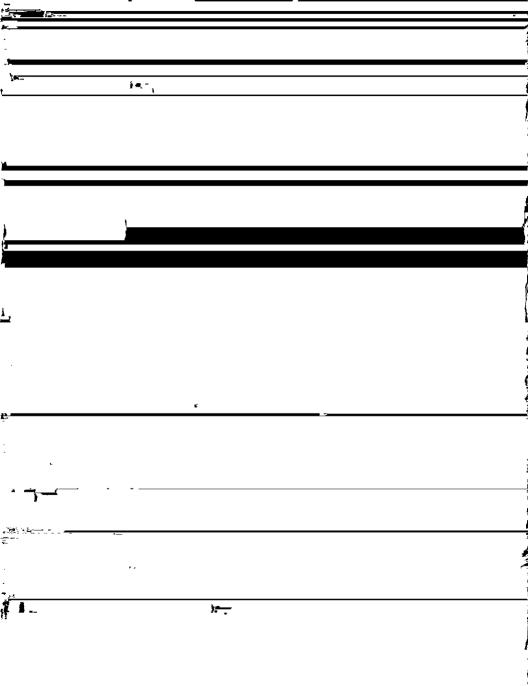
One section of the act addressed the issue of financial enhancement or loss suffered by parties when a town planning scheme was implemented. In order to limit speculative profiteering by property owners whose land would be enhanced through such a scheme one-half of the financial

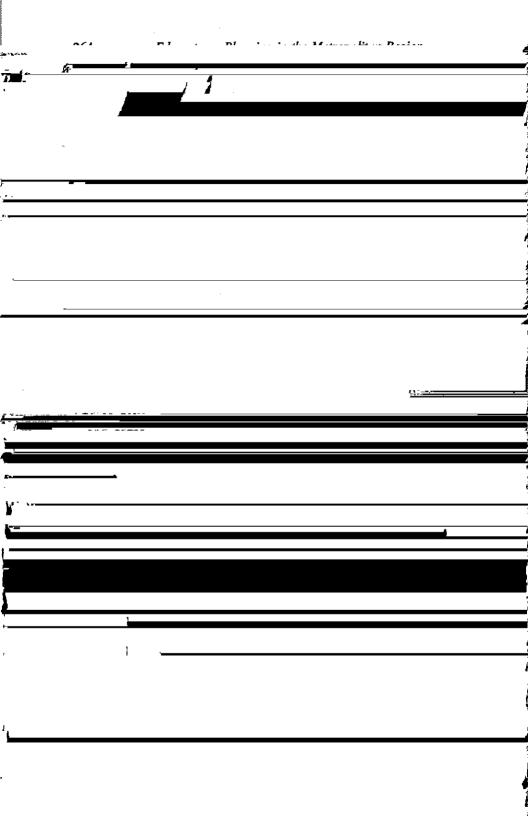


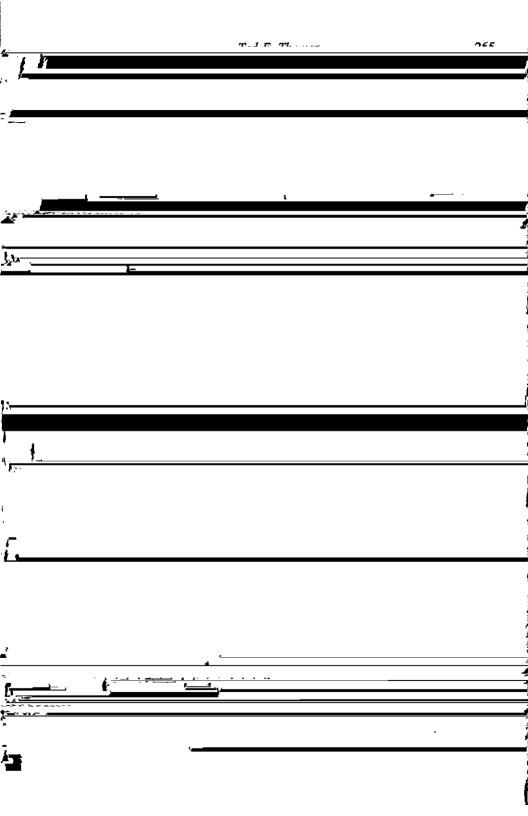




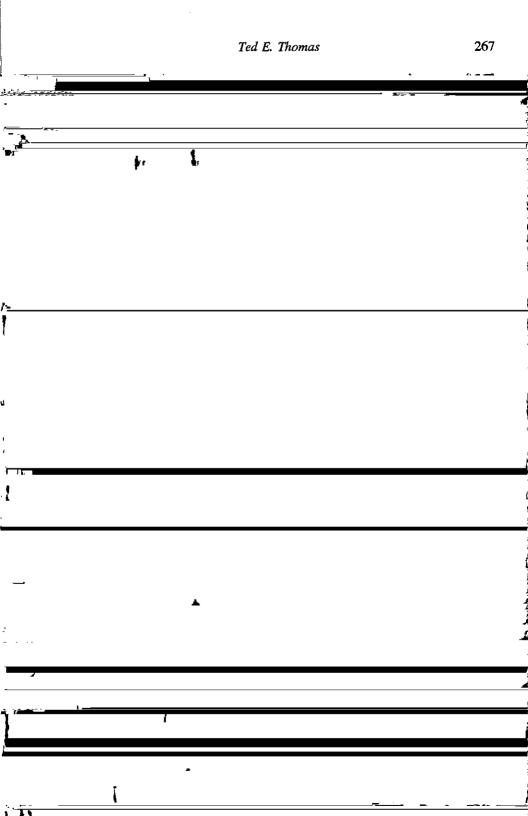
confronting urban and rural development in the province authored a new

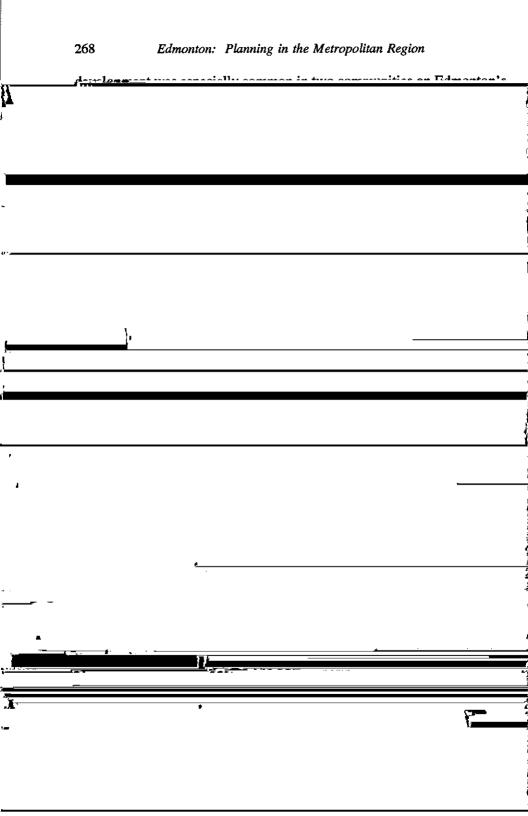




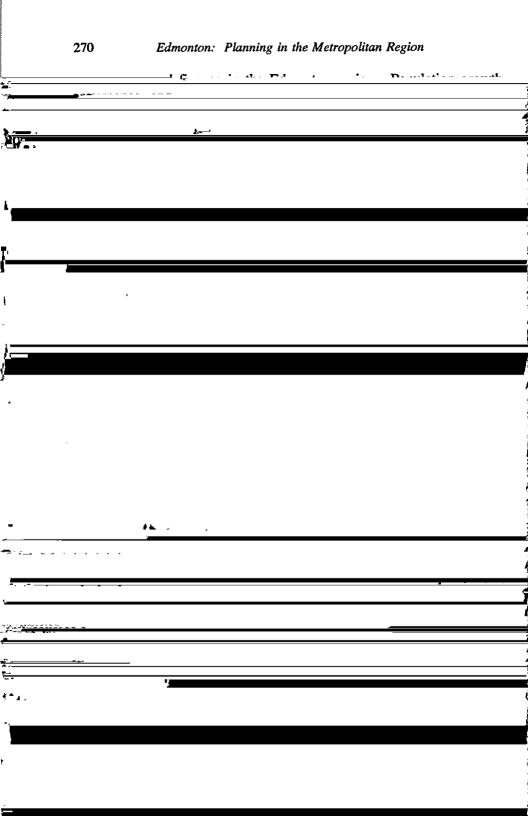


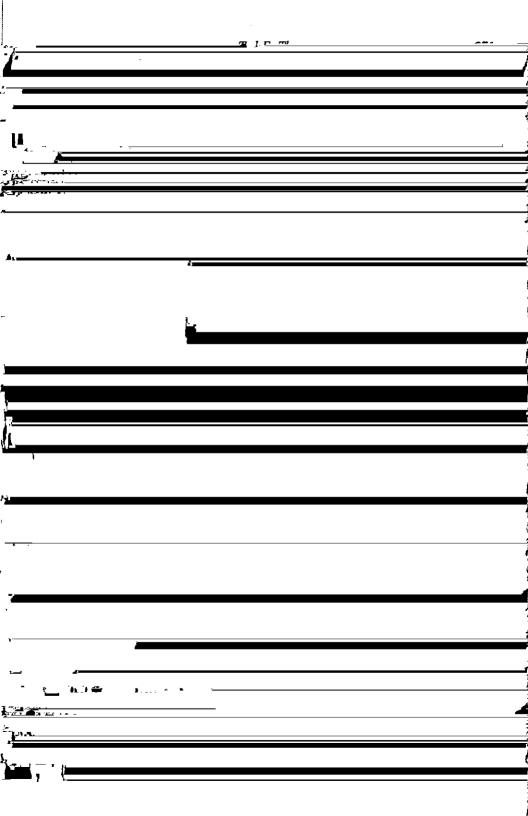
266 Edmonton: Planning in the Metropolitan Region reducing redundancy in the metropolitan infrastructure. sharing the costs











272 Edmonton: Planning in the Metropolitan Region
although houses were excessively standardized and presented a tract appearance. Aesthetic ordering of space in village, town, and city was swept away by the exigencies of rapid expansion.



Edmonton: Planning in the Metropolitan Region 276 This government action Railway decided to relocate its central city terminal to the city's outskirts thereby eliminating the need for its railway right of way. The right of way following a northeast/southwest alignment seemed ideal for light rail corridor purposes because it had the potential of connecting the city with several major "activity centers" along its route.

The evolving "balanced transportation strategy" integrating light rail,

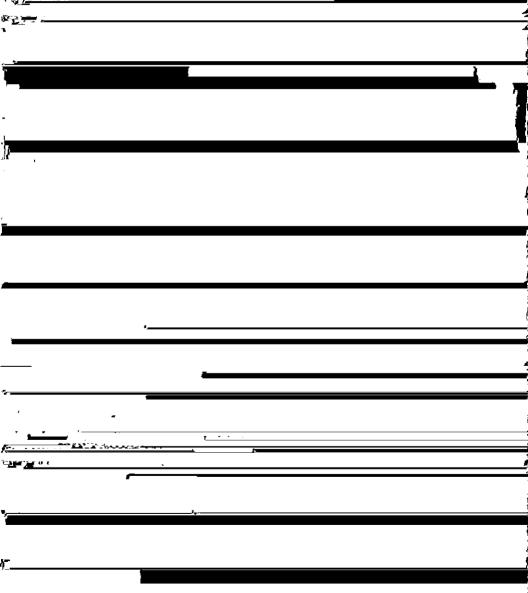
45 million in grants or approximately two-thirds of the system's cost. The city justified its need for this assistance by noting that Alberta's and the first place

funds received to its light rail project. By the time the city completed the

first five miles of the LRT system the province had provided a total of

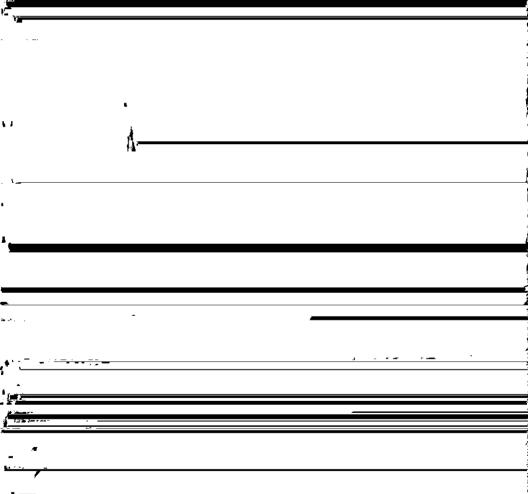
CONCLUSION

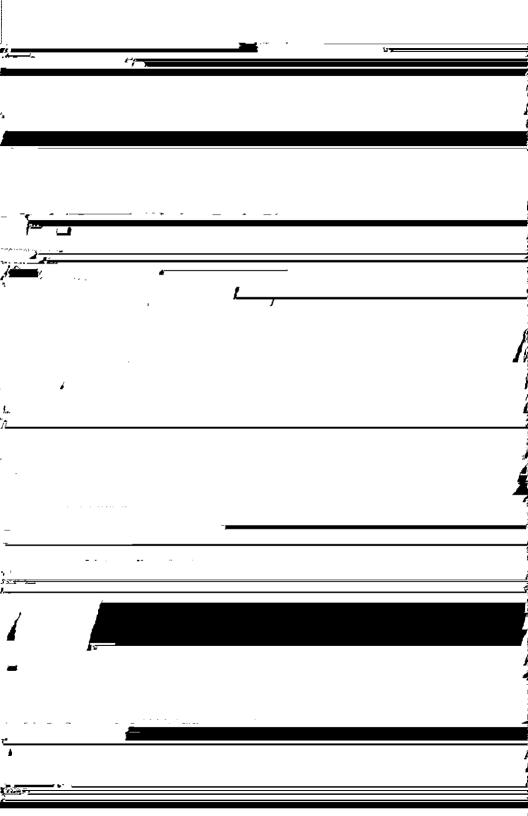
In Alberta, the origins of metropolitan planning can be found in early town planning legislation intended to curb speculative development during a period of boom-time growth in Edmonton and Calgary. In the



REFERENCES

Alberta Association of Municipal Districts and Counties and the Alberta Urban Municipalities Association. 1980. Municipal Affairs Towards





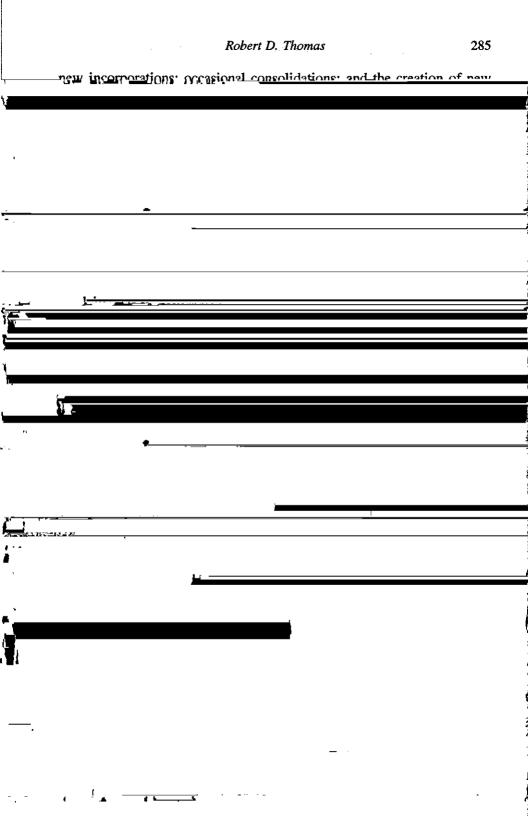
Urban Growth Decision Making in the Houston Area

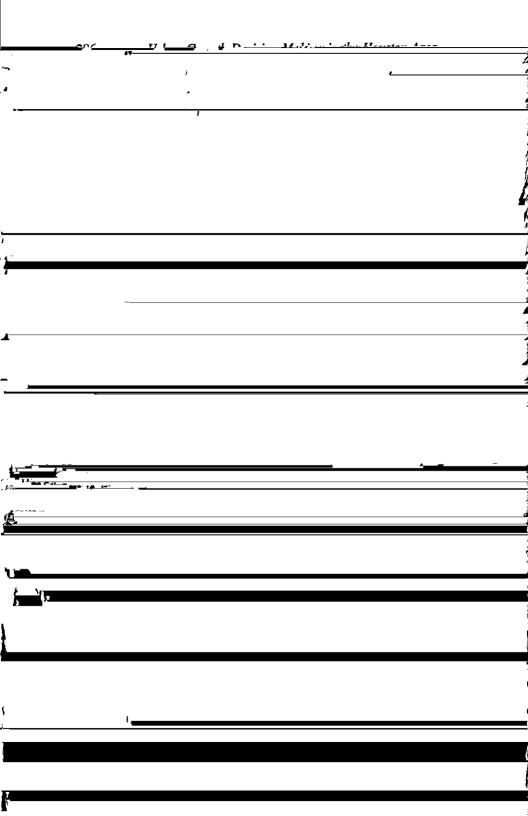
Robert D. Thomas University of Houston

INTRODUCTION

Houston has the popular reputation of being a uniquely governed city, and evidence abounds to support that perception. Planning and zoning are standard fare for all U.S. central cities, vet Houston eschewed

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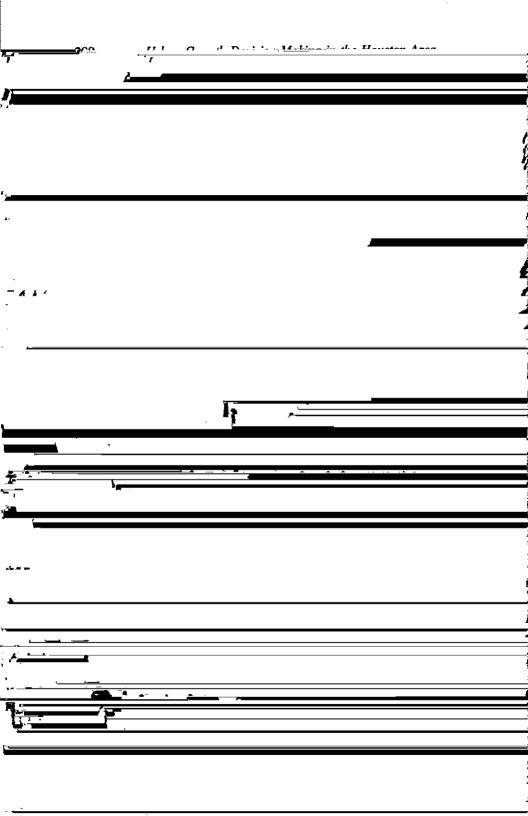


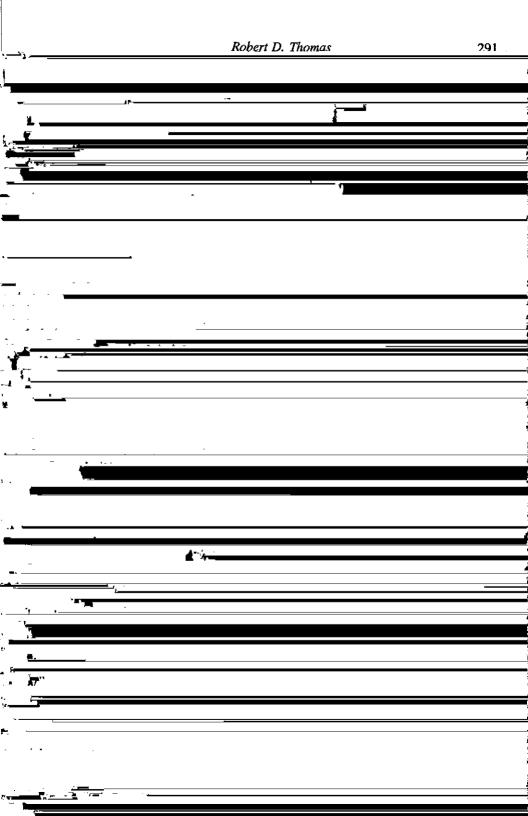
Map 7.1. The Houston Metropolitan Area



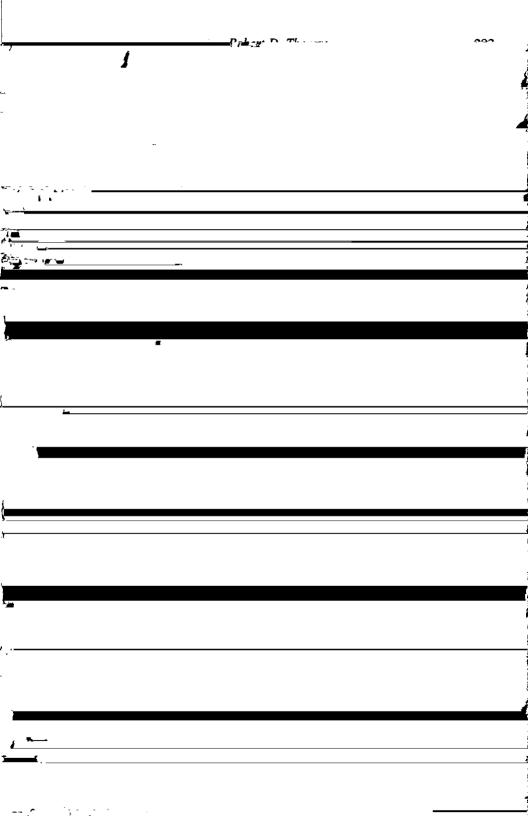
Urban Growth Decision Making in the Houston Area 288 territorial dominance over other governments, even though governmental fragmentation is still prevalent. For example, Houston is largely in Harris

Robert D. Thomas 289 voter approval, and without assuming the burden of service delivery to "First-in-time, first-in-right" was the legal tenet guiding citizens.





Urban Growth Decision Making in the Houston Area 292 authority. Cities to the east and southeast of Houston, including Pasadena

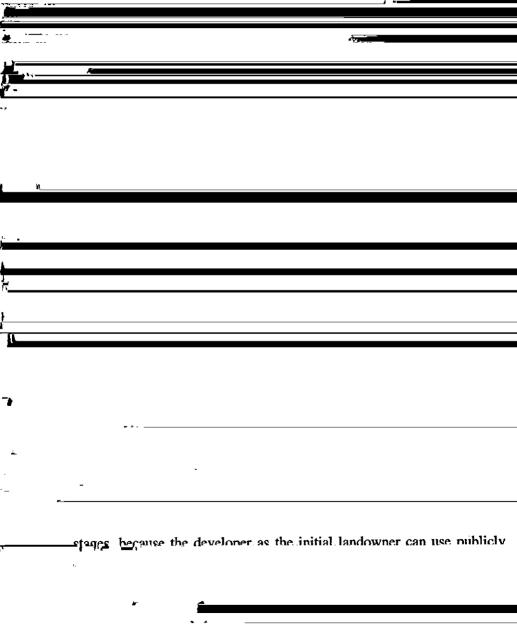


Municipal Utility Districts

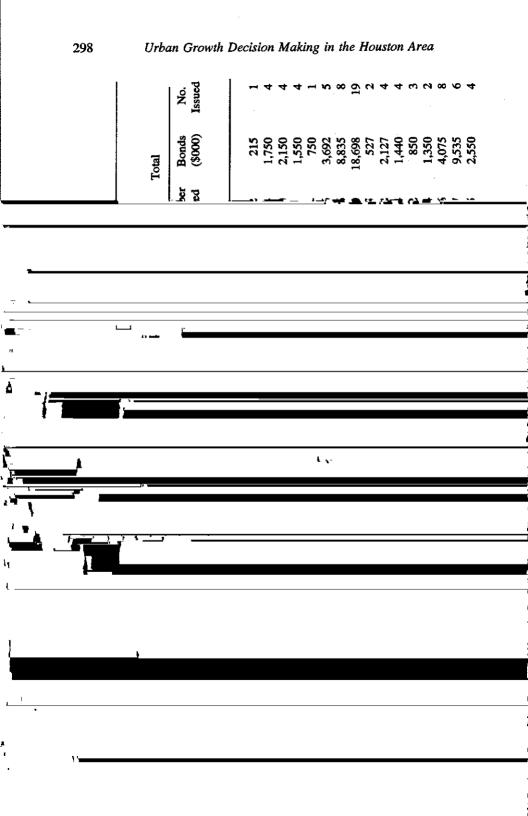
Diverse approaches to suburban service needs are taken in metropolitan areas. For example, in four major Texas areas—Houston, Dallas-Ft.

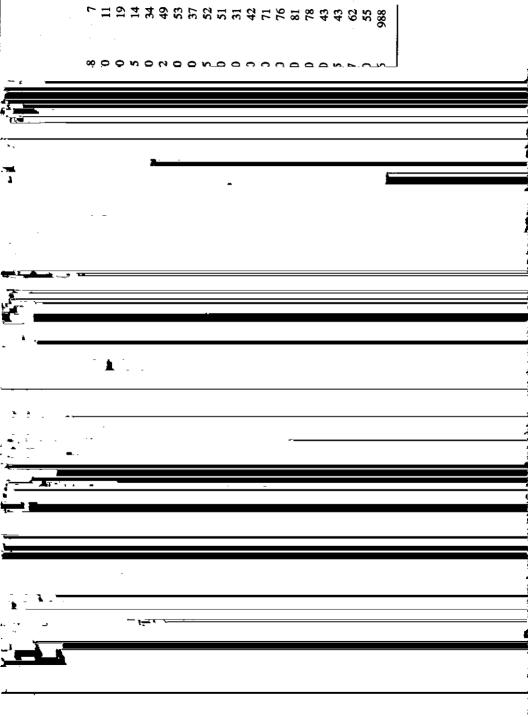
1917 amendment extended exclusive authority to landowners to create a taxing district to make improvements.²

The principle is certainly sound—those who benefit, pay—and works on a proportionate basis for rural areas. However, the benefits are



Robert D. Thomas 297 inland waters; and (7) parks and recreational facilities (Texas Water Code, 297). The Developers' Role in Creating Districts





how to vote, specify the bond amounts, and identify who will serve as district directors. Everyone in the act—voters, directors, and the district itself—is the captive of the developer, doing his bidding to provide sewer and water services for a private developer. Under such circumstances, governmental procedures tend to be secret and even farcical, e.g., approval of several

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These reforms extended TWC's regulatory authority to various phases

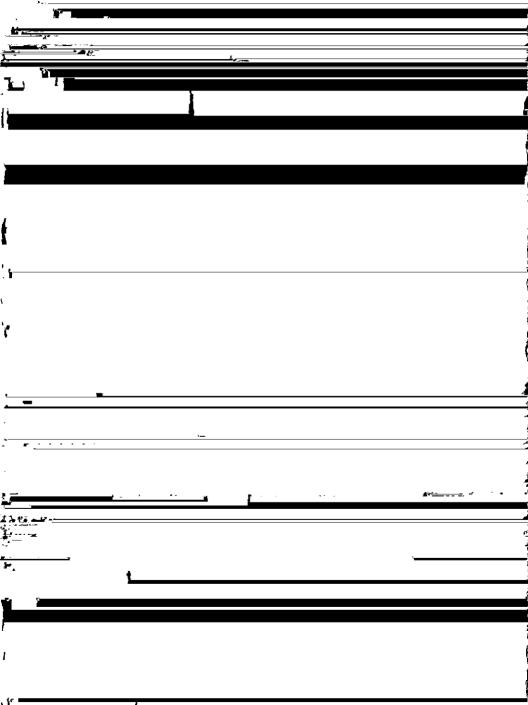
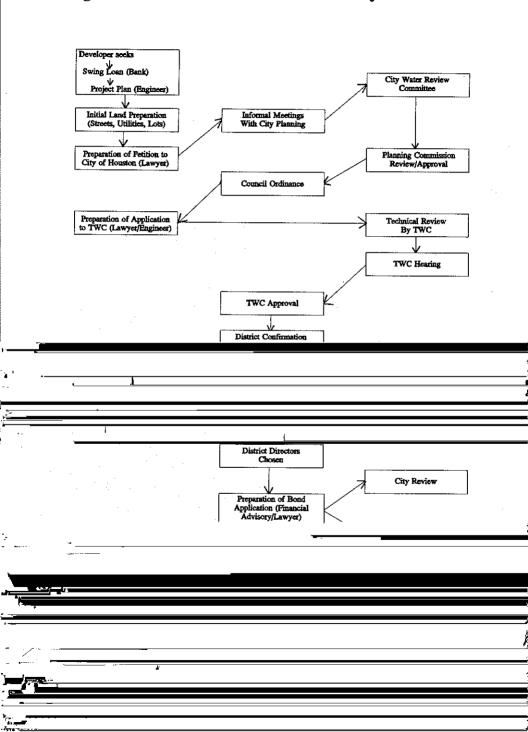
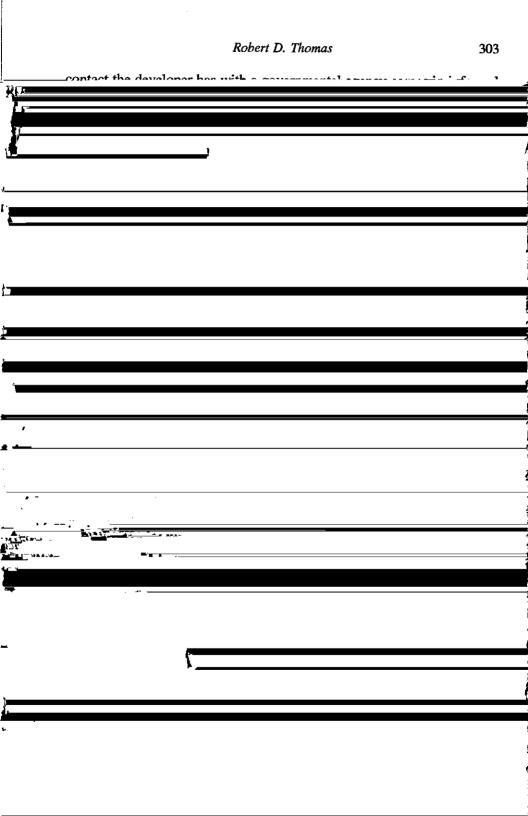
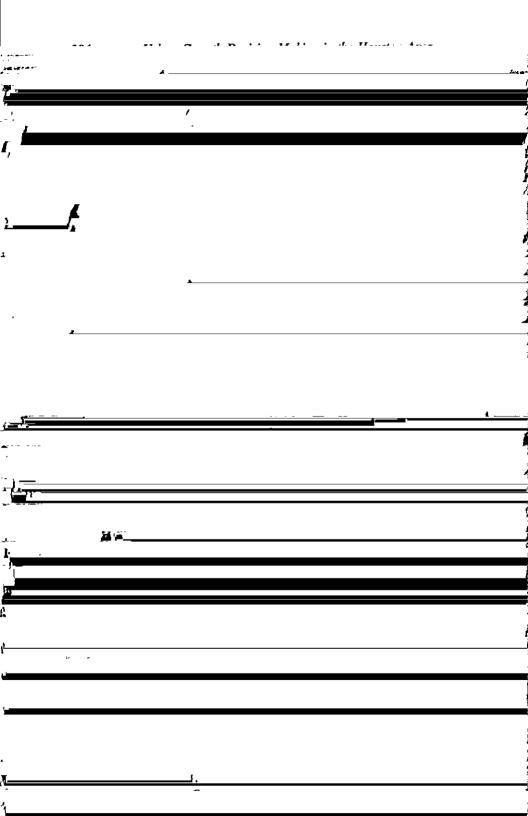
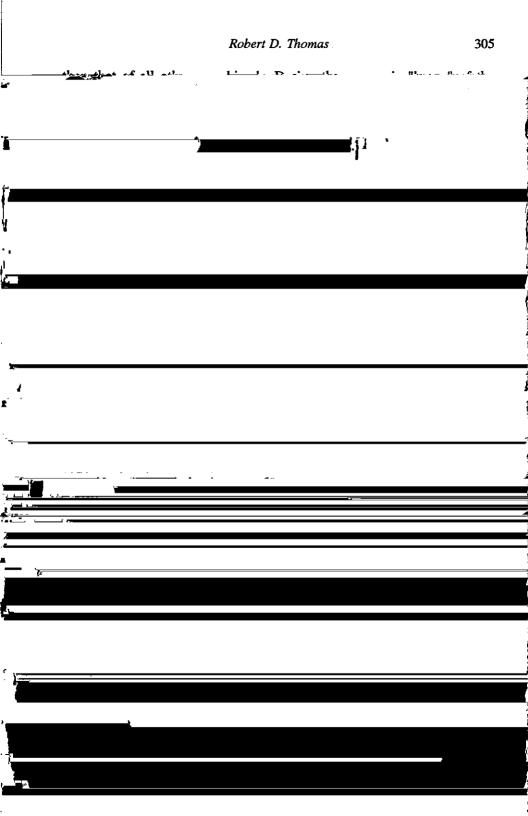


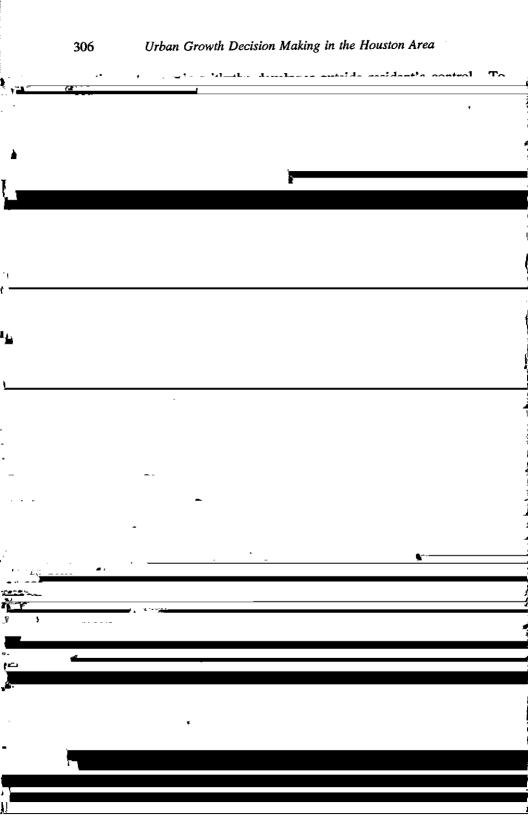
Figure 7.1. The Private and Public Process of MUD Creation











developer invests his assets, time, and reputation in a project. However, soon after he does so, the water district assists him in passing the burden to others. Some of the water district's upfront costs can be transferred to builders to whom the developer sells lots. The faster houses are constructed and sold, the faster the developer's initial costs can be

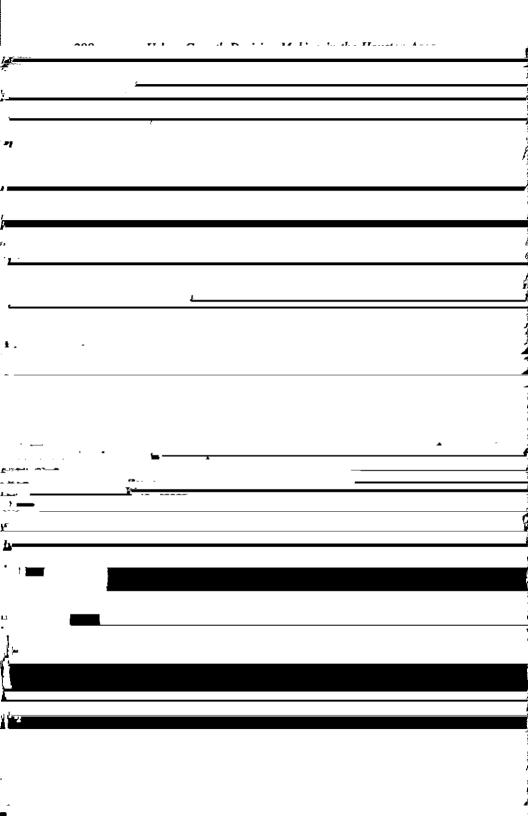
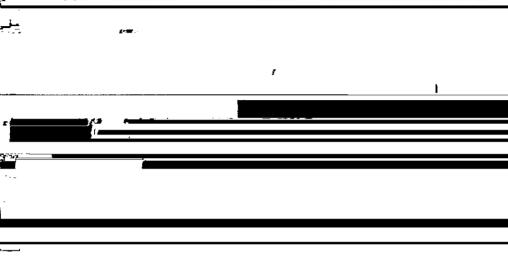


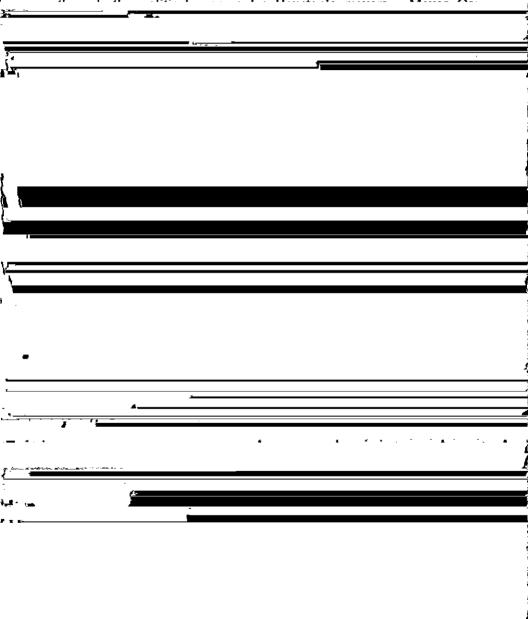
Table 7.3. Territorial Growth of the City of Houston: 1949-1986 Major Area Annexed City Total (Square Miles) (Square Milec) Annexation Mayor Year



Urban Growth Decision Making in the Houston Area 310 1984 574.5 1986 579.4 nulation Comparisons for Unustan's Cita

Stage I: Massive, Around-the-City, Annexations

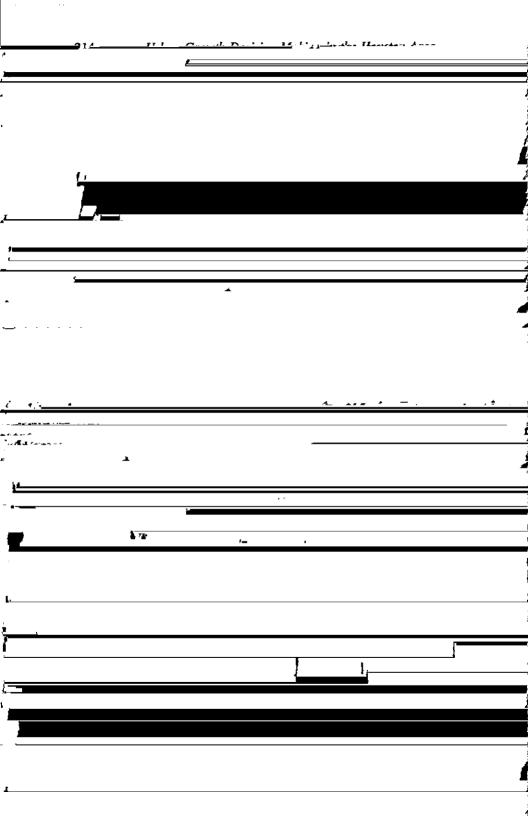
Since the late 1940s, annexation plans have been designed and led



Map 7.2. Houston Annexations



unincorporated areas were growing faster than the city, which was discouraging corporate growth in Houston. Holcombe reasoned since



In 1960, suburbanites demonstrated they too could use their annexation authority aggressively. On June 6, 1960, the councils of

Urban Growth Decision Making in the Houston Area 316 secure, then Pasadena's annexation was illegal; but if it was not, then Map 7.3. Houston's 1965 Annexations to Protect Resources and



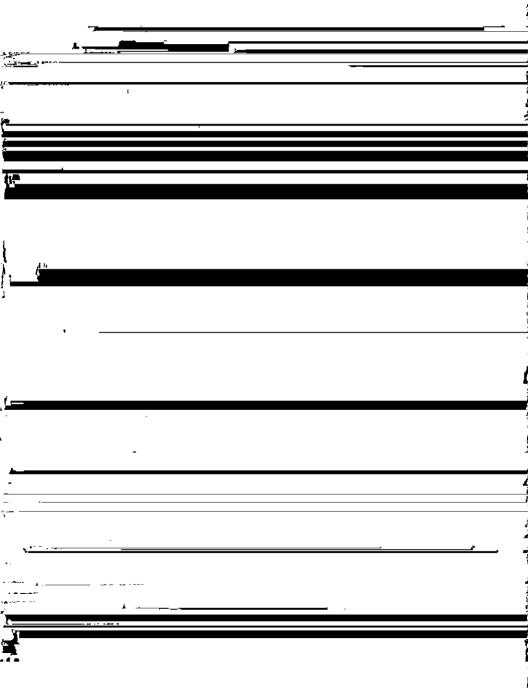
incorporations and continued growth), new and more complicated reasons motivated Welch's proposal. First, there was a need to protect Houston's surface water supply. City officials could not tolerate the deterioration

Houston's continued use of annexation will come from the application of the U.S. Voting Rights Act.

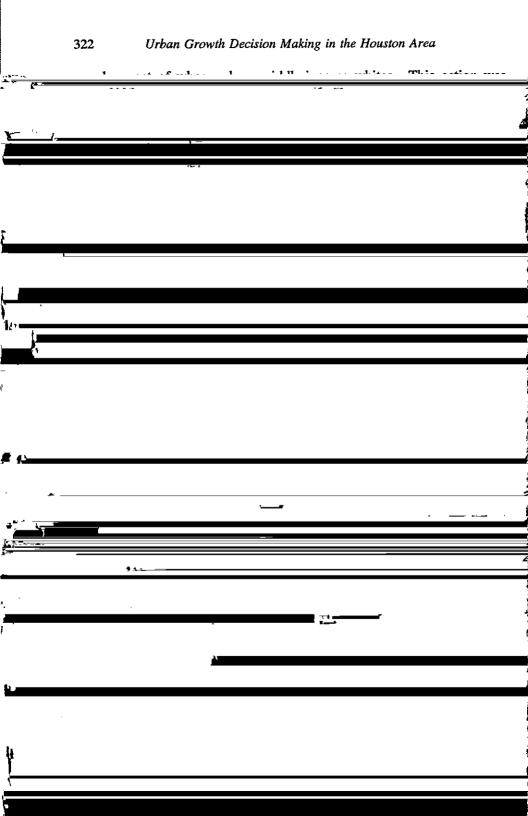
APPLYING THE U.S. VOTING RIGHTS ACTS

Texas was not included under the provisions of the 1965 U.S. Voting

Postwar annexations added white suburbs to Houston and moderated the proportionate growth of minorities inside the city, preventing minorities



Robert D. Thomas 321 efforts were immediately stymied when the judge delayed hearing the



they came up with was a plan for a mixed council of nine members elected from districts and five members elected at-large. But, while they understood that change had to come, they did not give up trying to hold

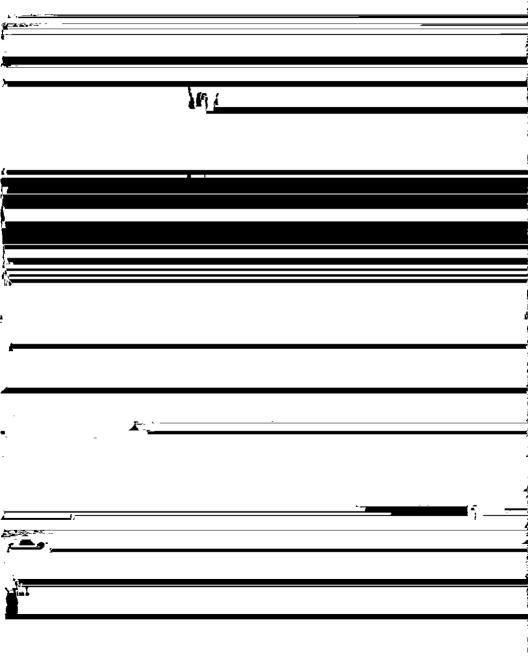


Table 7.5. Voting Patterns on the Nine-Five Council Plan

Precinct groupings	turnout	for	against	precincts
Affluent white	22	94	6	5
Middle-class white	13	85	15	10
Working-class white	6	70	30	5
Homogeneous black	7	9	91	10
Predominantly Mexic	an			•
American	6	23	77	4
City Totals	11	64	36	

The last remaining step was to draw district lines. Again, the DOJ largely left the decision to the city's traditional power brokers, although

were provided for economic interests to maximize their objectives.

Legislative extension of these authorities in the MAA of 1963, various

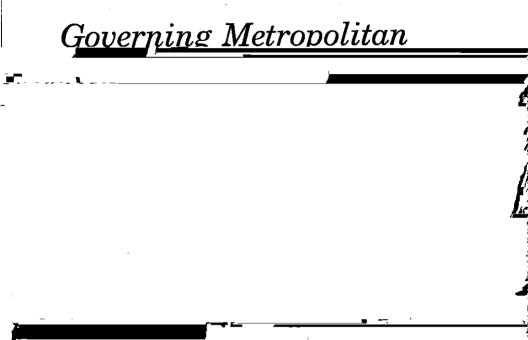
Urban Growth Decision Making in the Houston Area 326 areas. As urban populations across the U.S. dispersed rapidly in the 20th

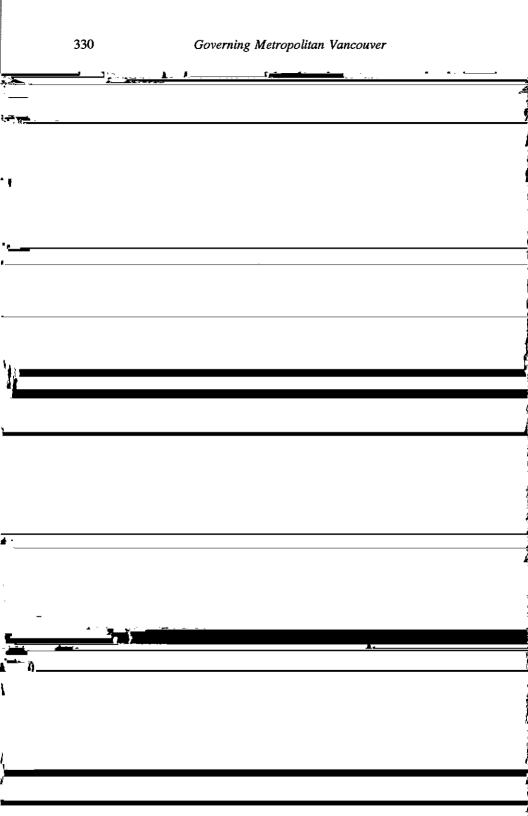
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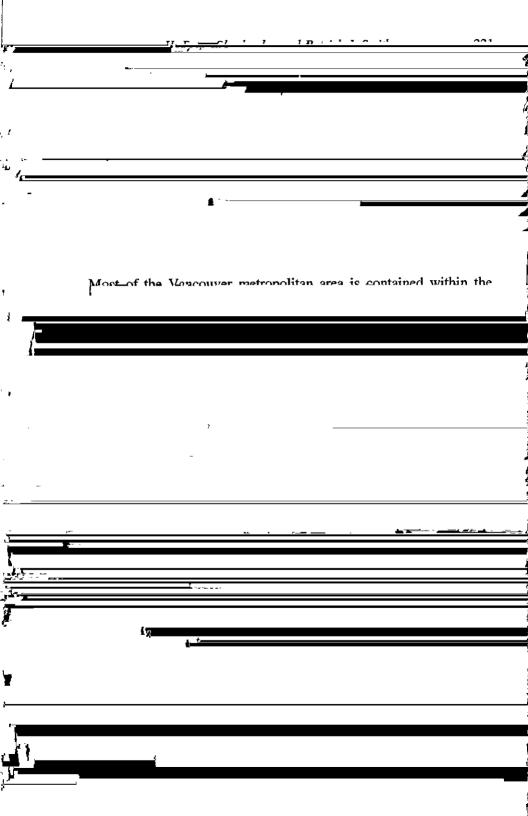
Cotrell, Charles. 1980. A Report on the Participation of Mexican Americans, Blacks and Females in the Political Institutions and Processes of Texas. Austin: Texas Advisory Council.

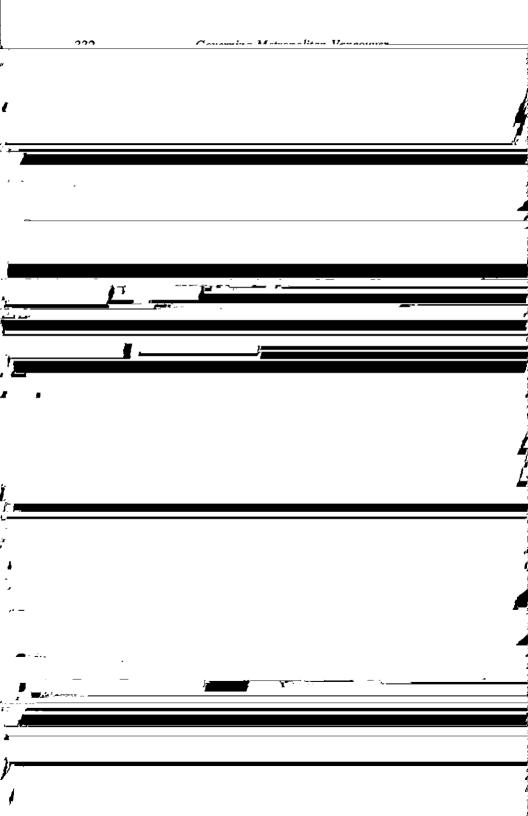
Governor's Report. 1975. Texas Land Use. Austin, Texas. Houston Chronicle various dates.

Texas. Constitution. Art. 16, Section 59. Texas Legislature, House. 1975. Water Supply and Waste Disposal in







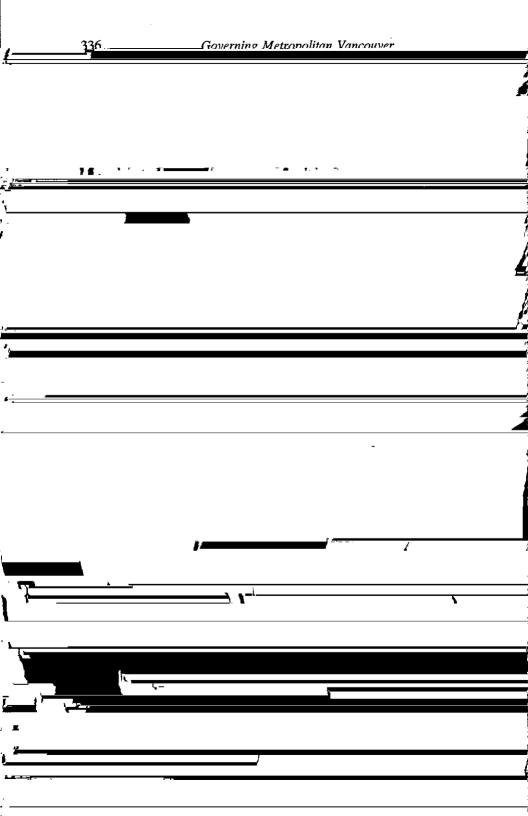


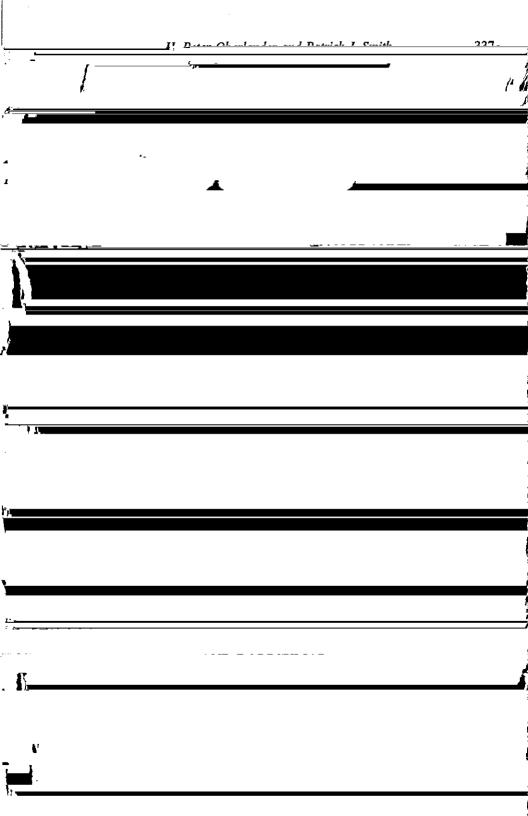


P	REGIONAL GOVERNANCE IN GREATER VANCOUVER						
Ī	n Vancouver, service challenges requiring regional solutions were						
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rather than a political amalgamation" (British Columbia, Department of Municipal Affairs 1972).

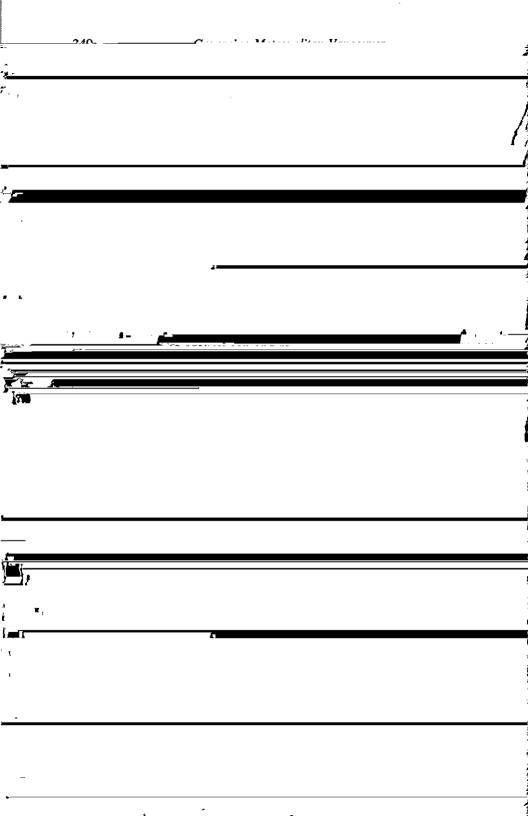
As a result, the Lower Mainland was divided into four separate regions. Within the GVRD (originally incorporated as the Regional

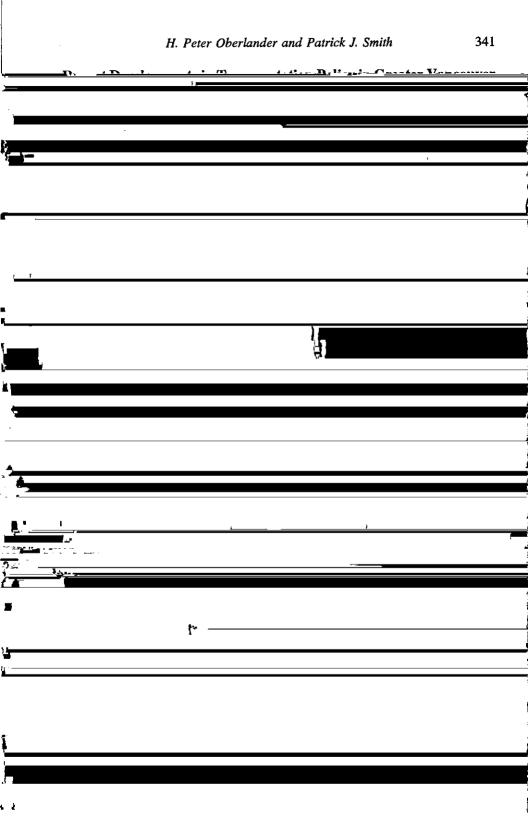


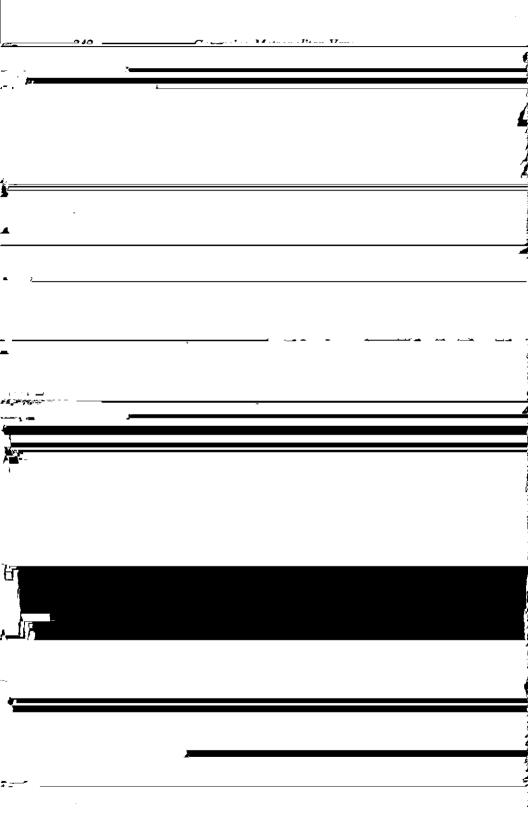


Governing Metropolitan Vancouver 338

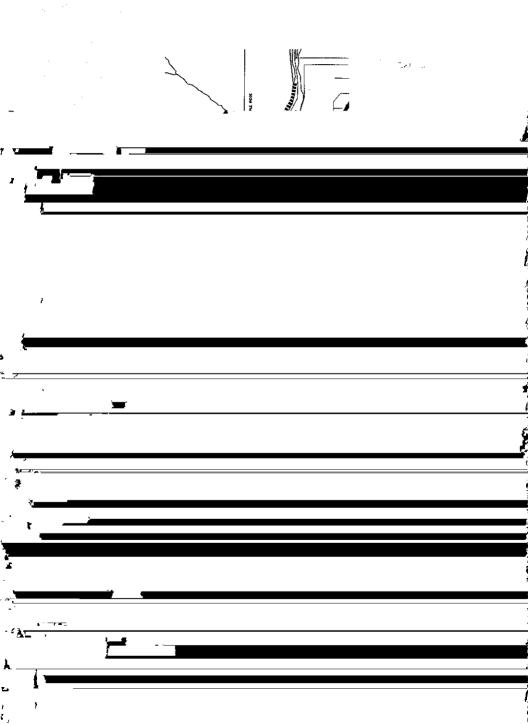
H. Peter Oberlander and Patrick J. Smith 339 an announcement that this would occur by April 1979. Before this date,



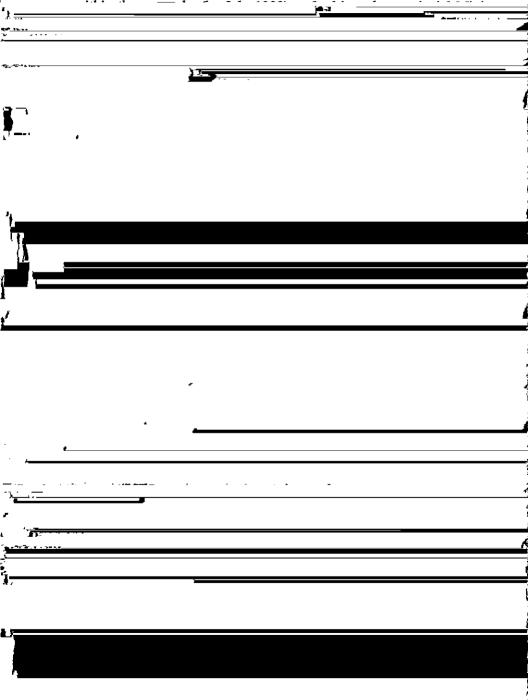


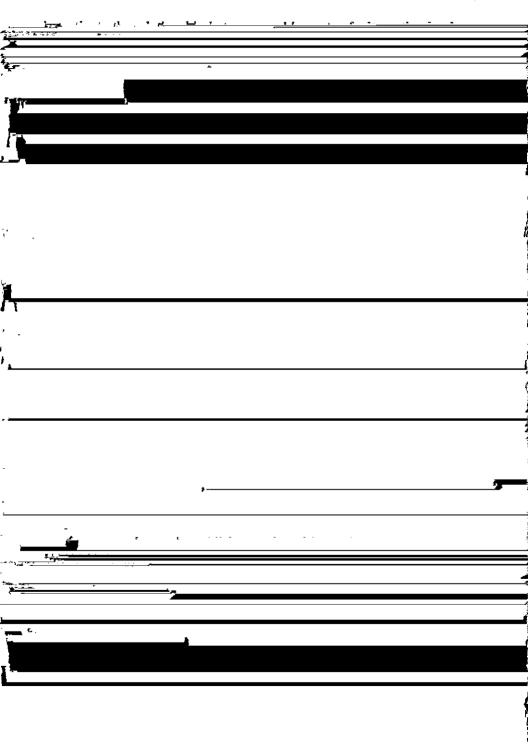


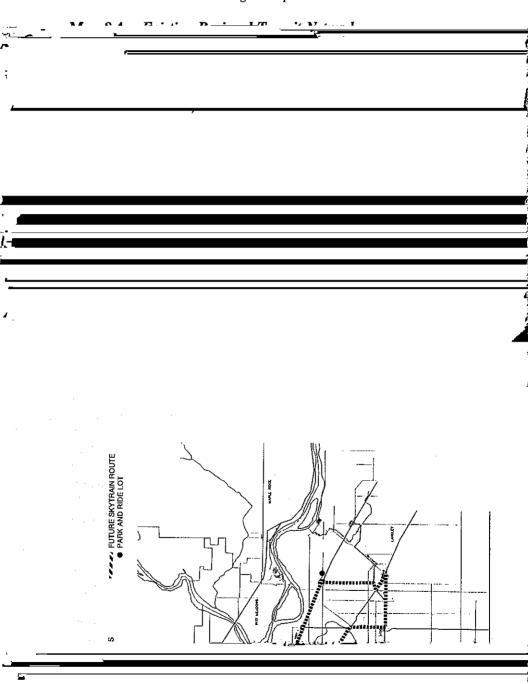
Map 8.3. Existing Regional Road Network



Phase I of the study was to report on (1) a transportation strategy, (2) a 2001 transportation plan, and (3) the setting of short-term priorities

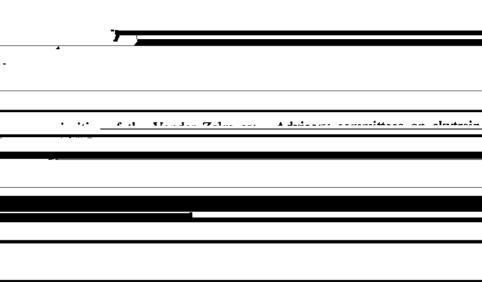






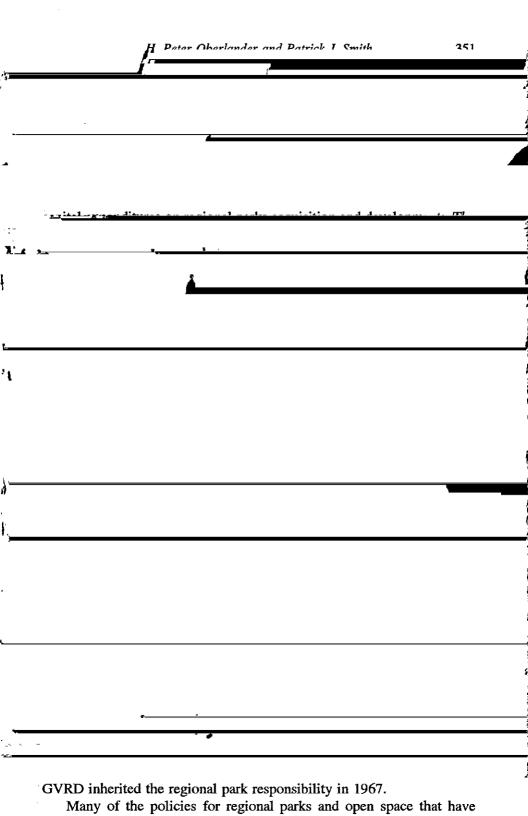
million) with no timetable for an extension to Coquitlam (British Columbia, Provincial Report 1989c). This five-ver timetable goored to Soored ministerial ridings did not

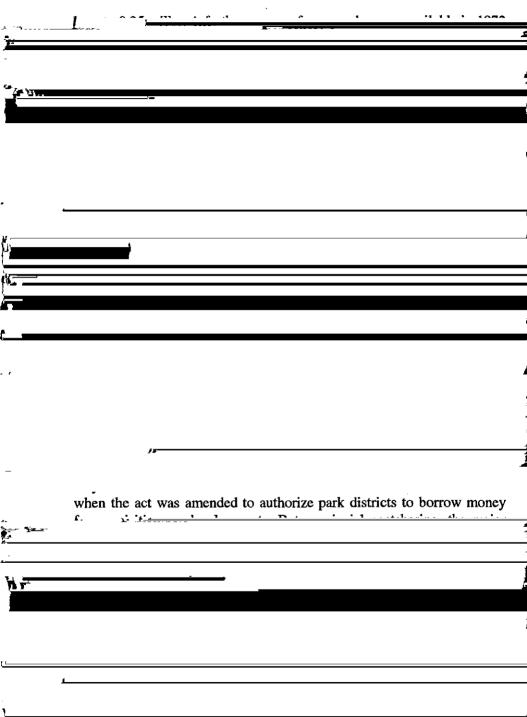
metropolitan land supply (including its agricultural uses), metropolitan transportation, and urban futures. The Johnston agreement however continued the rapid transit



The residents of the region deserve a transit system that is
responsive to their concerns and can be coordinated with an
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	a "whol	esaler" in land	acquisition, p	planning, deve	lopment, and	mainte-
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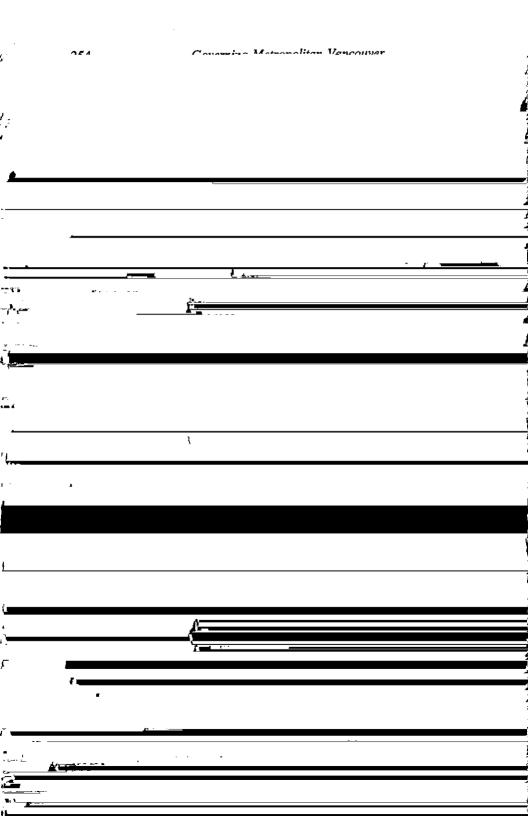


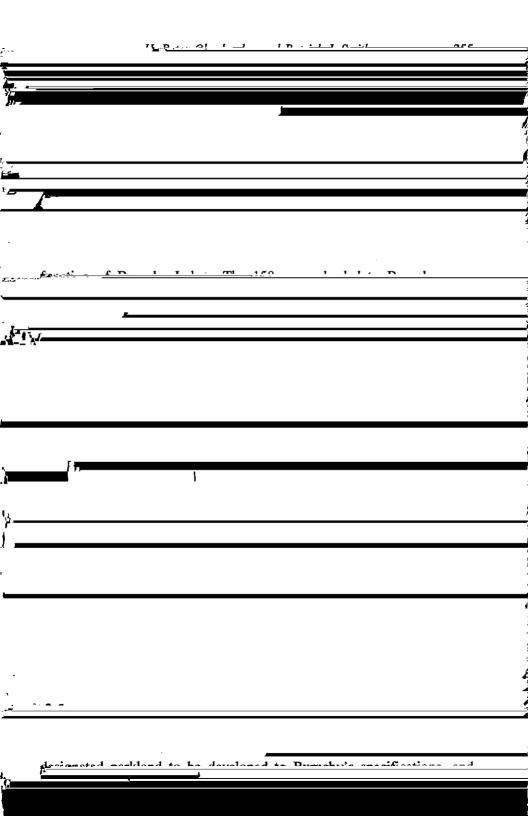


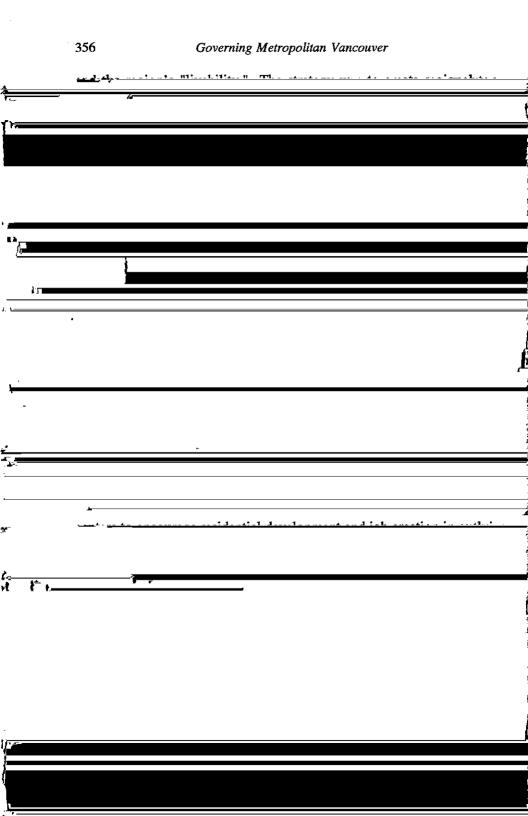
the designated park's boundaries, and Burnaby convinced the federal government to release .4 acres of adjacent land expropriated from the municipality during World War II for a veterans' hospital.

Adjacent to Burnaby Lake is Deer Lake, the single most important recreational body of water in the municipality. Part of this area also

housed the Askalla prican form which dated from the 1.



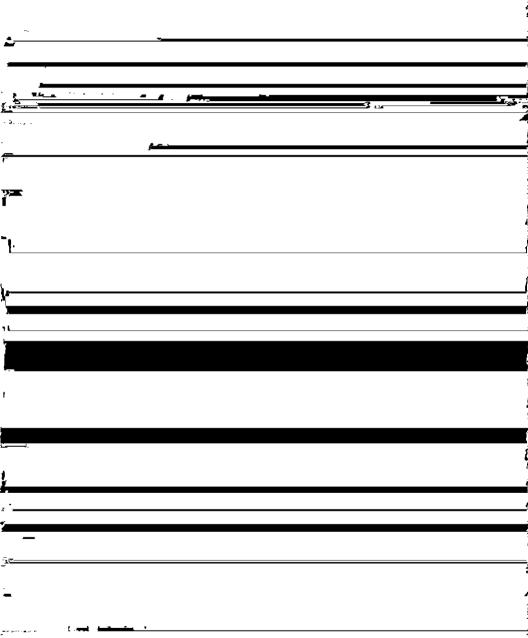


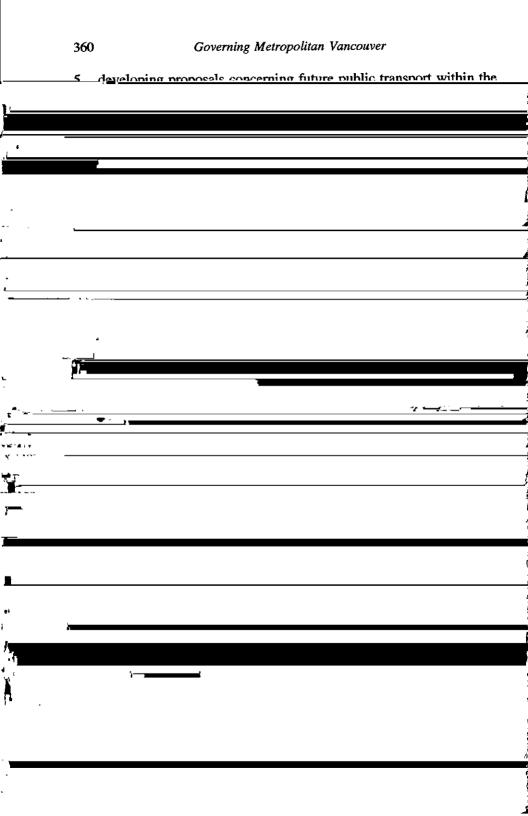


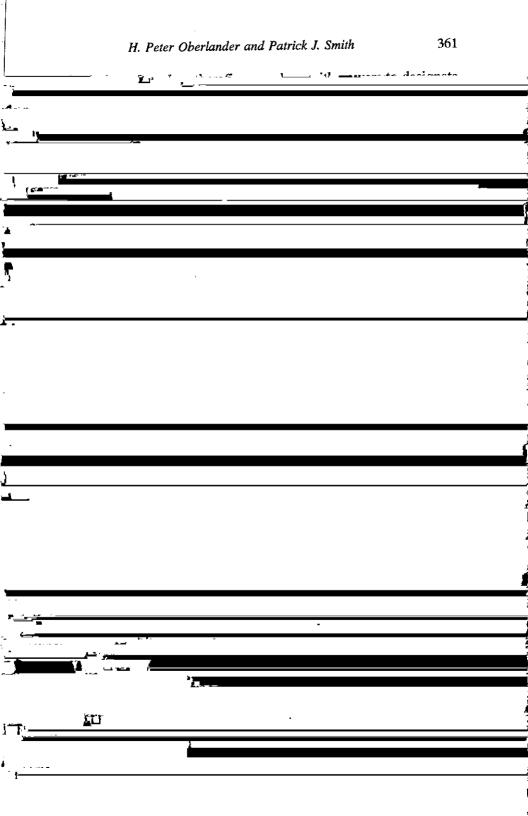
Map 8.5. Regional Parks and Green Zones

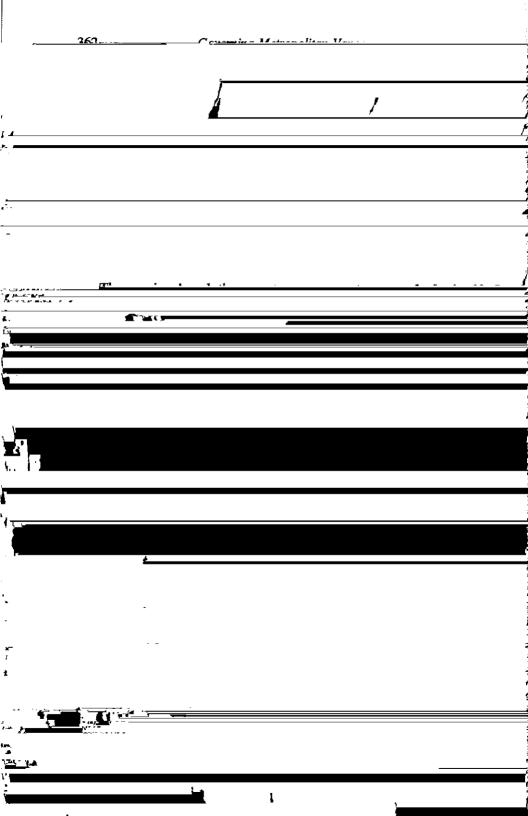


regional planning has continued to the present. On the themes of regional governmental ambivalence and hostility to regional initiatives in the field LMRPB, its very success led to friction, iealousy in local bureaucracies.











The Livable Region Plan(s)

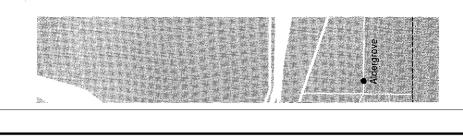
As the inheritor of major portions of the LMRPB's official regional plan for the Lower Mainland, the GVRD undertook its own process of developing a planning strategy in the late '60s-early '70s.

In 1975, the GVRD adopted the Livable Region Plan (LRP). The LRP sought to create guidelines—based on forecasts, citizen preferences, and economic conditions—for the future development of the Lower Mainland. The IRP was distinct from the ORP: the IRP was intended

By spring 1989, the GVRD had concluded that a major update of the LRP was needed because of the changes to the region. In March, "The Livable Region: A Strategy for the 1990s" was published to initiate this discussion. In July, the board approved seven broad "Livability Goals" to start the formal consultative process:

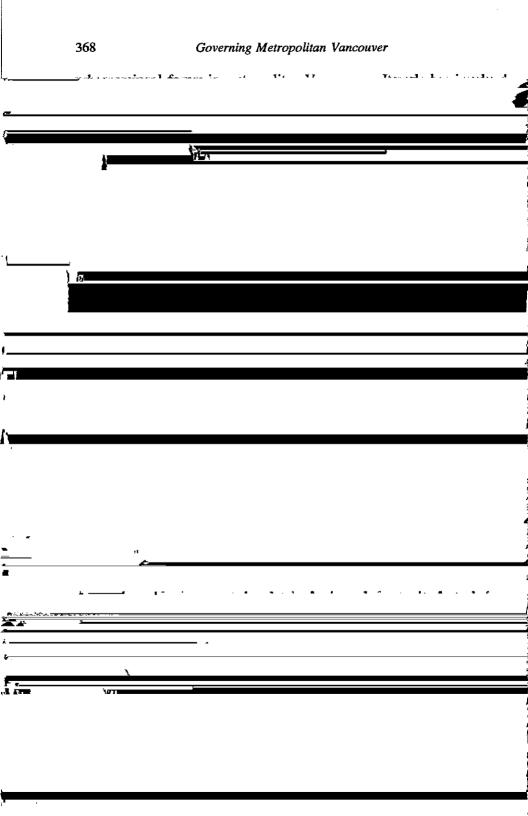
A Degion in Nature—a blending of urban development and the

Map 8.6. Regional Centres



CONCLUSION

Evidence from the case studies suggests that the tri-level process



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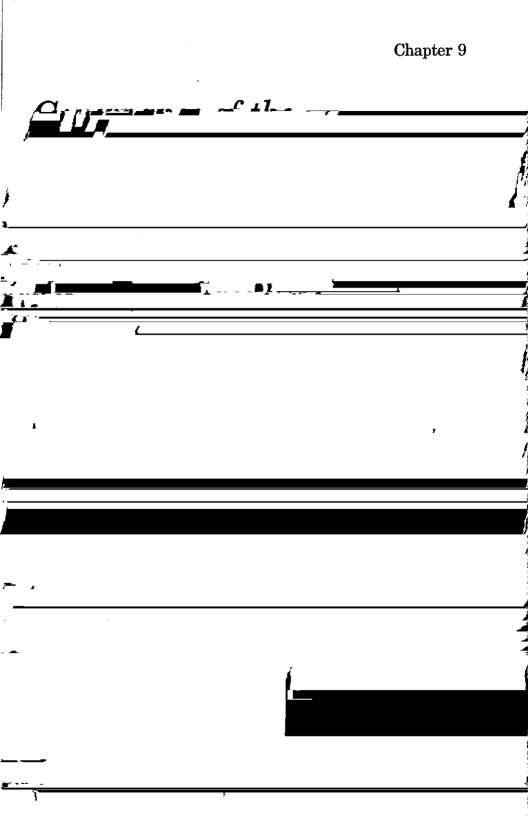
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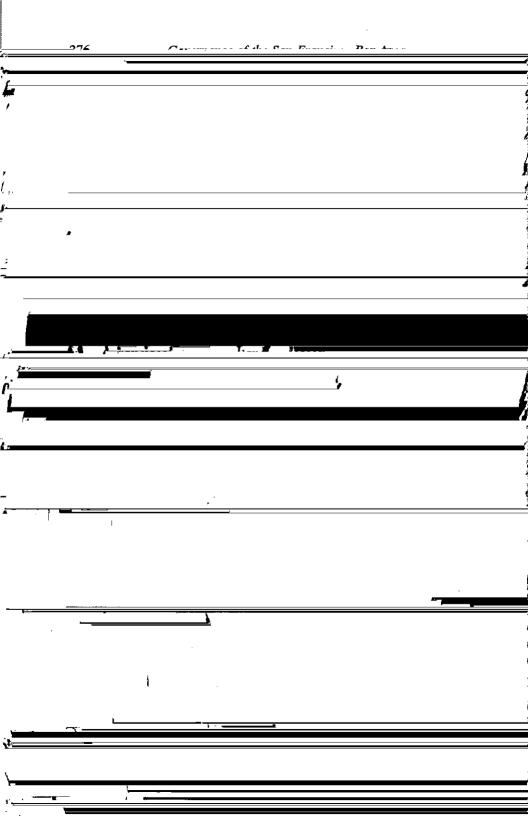
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Jacobs, Jane. 1984. Cities and the Wealth of Nations: Principles of

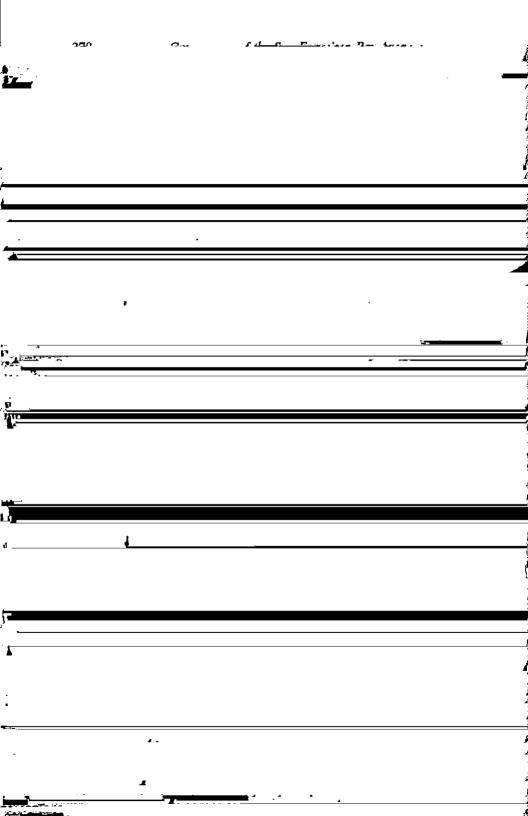
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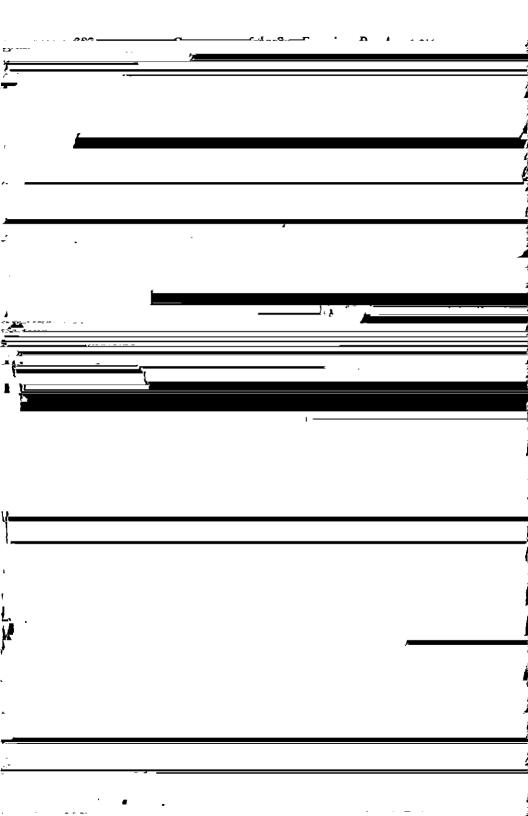
Difference	1989-90	% Distribution of Absolute	% Distri Popu	% Distribution of Population
Numerical	%	Increase	1980	1990
173,803	15.7	20.6	21.3	21.2
147,401	22.5	17.5	12.7	13.3
7,504	3.4	6.0	4.3	3.8
11,566	11.7	1.4	1.9	1.8
44,985	9.9	5.3	13.1	12.0
62,294	10.6	7.4	11.3	10.8
202,506	15.6	23.9	25.1	25.0
105,218	7.4	12.5	4.5	5.7
88,541	29.6	10.5	5.8	6.4
843,818	16.3	100.0	100.0	100.0



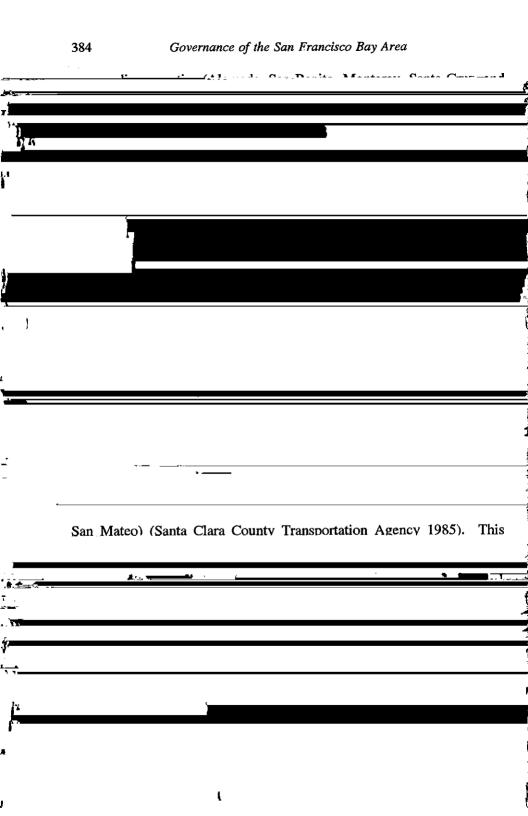
illustrations are the I-80 corridor in western Alameda and Contra Costa Counties and the 101 corridor in Marin and Sonoma Counties. There will be many needs and possibilities for *ad hoc* subregions, some larger, some smaller than the county.

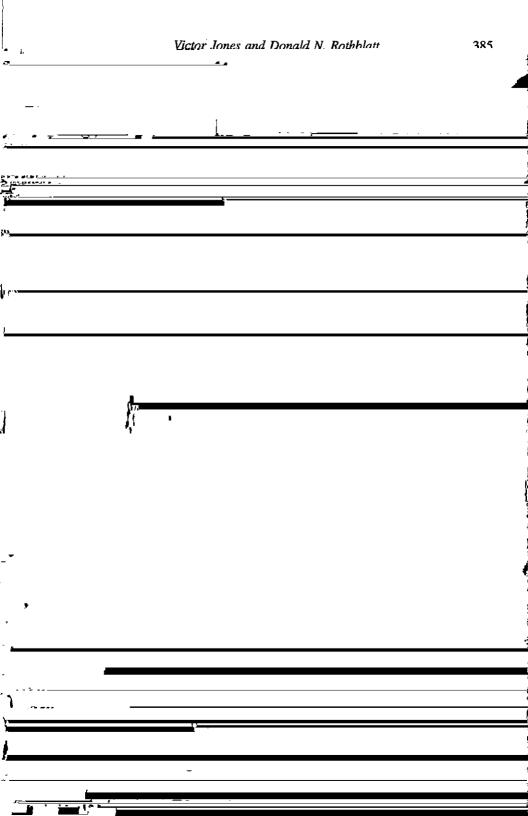
West Bay

Corporate job relocation was high during the 1980s—mostly into industrial and commercial parks in Alameda and Contra Costa Counties. In 1990, the Bank of America announced the relocation of over 2,000 of its correlations into Colone Country, and its correlations in Solone Country.



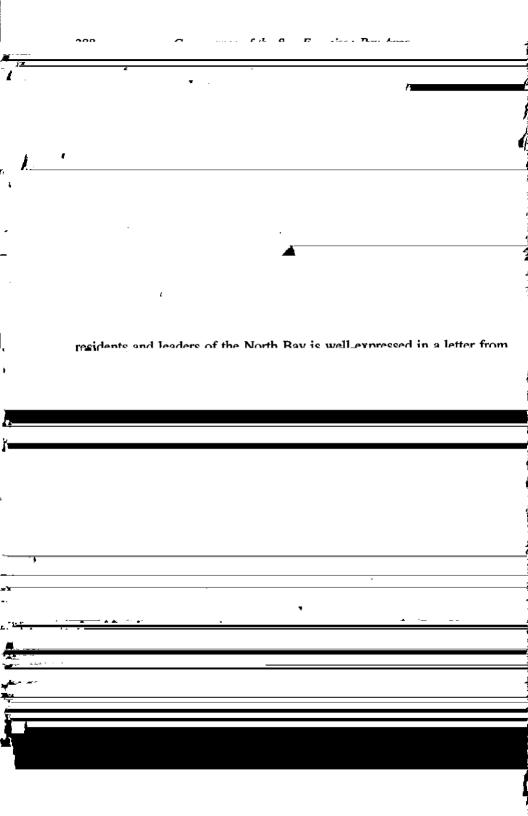
Victor Jones and Donald N. Rothblatt 383 Area in the year 2020. The city of San Jose, alone among the larger Bay Area cities, is very active in the Bay Vision Action Coalition. San Jose's

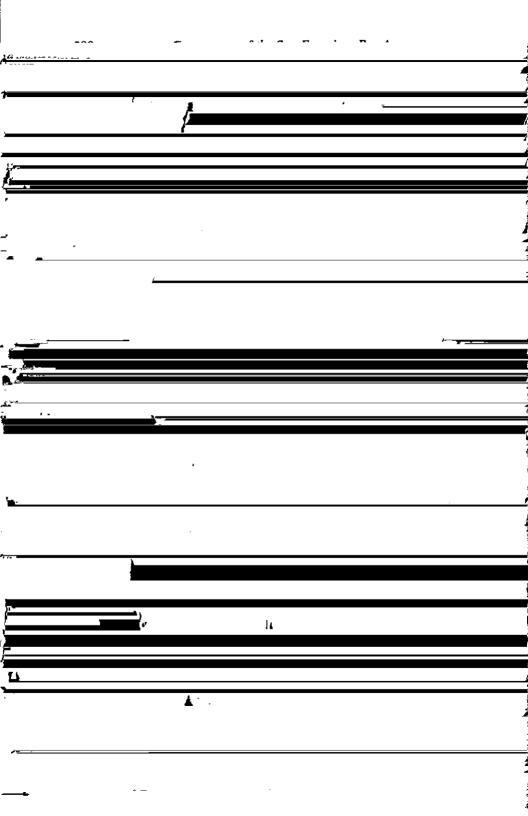




Governance of the San Francisco Bay Area 386 Governments have requested Bay Vision 2020, ABAG, and MTC to **North Bay**

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The state commission would prepare reorganization guidelines for

developers. The commission report issued on June 1, 1991, recommend-

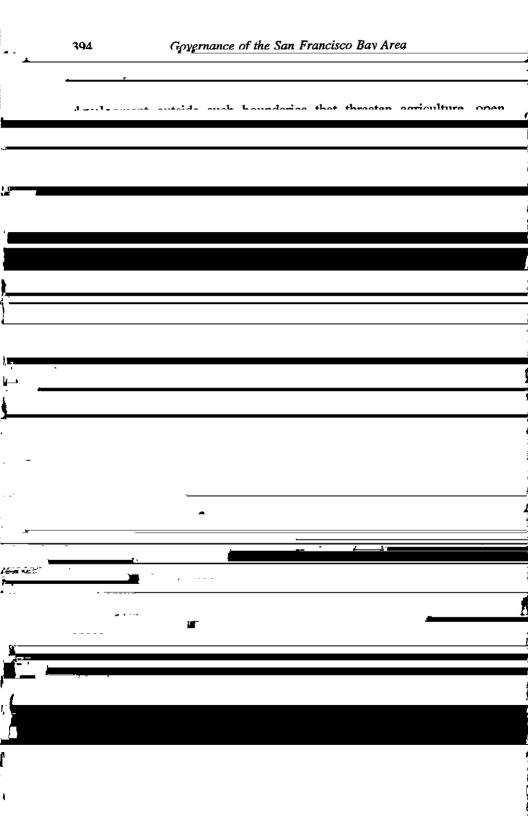
Metropolitan Transportation Commission, and the Bay Area Air Quality Management District into a Bay Area Regional Commission (Bay Vision 2020 Commission 1991).

The regional commission would, under the Bay Vision 2020 plan, consist of 60 percent elected local officials selected by and from mayors,

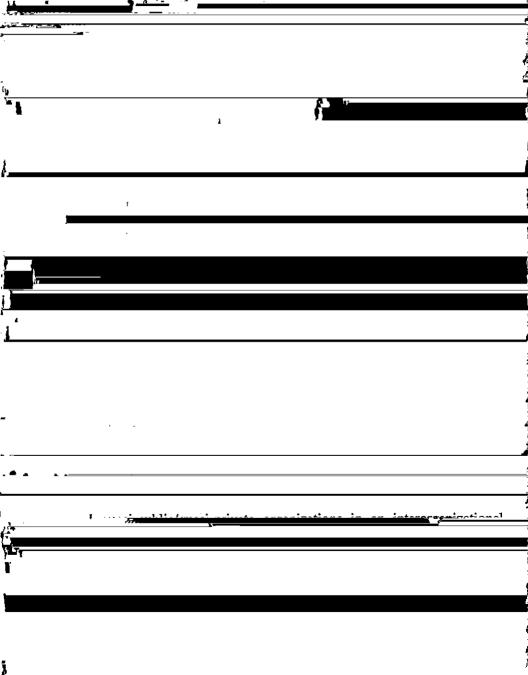
councilpersons, and county supervisors and 40 percent nonpublic members selected by an *ad hoc* selection committee.

The regional commission would be an interim body like the original

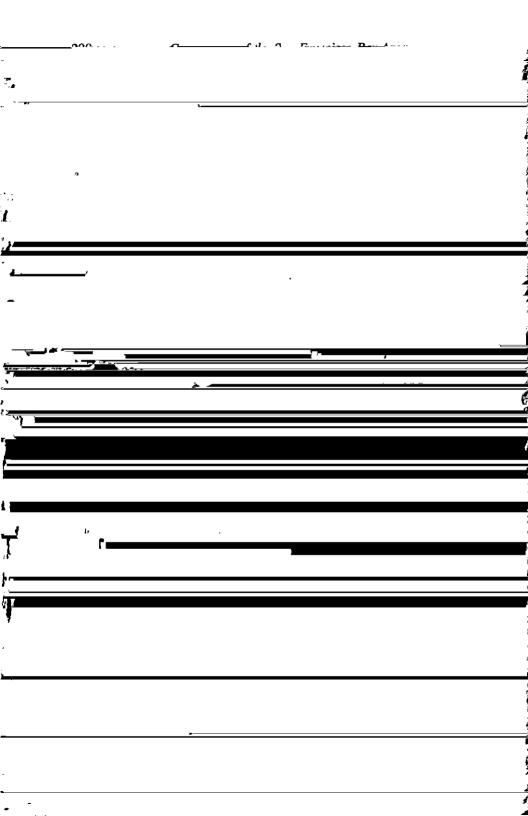
Pay Conservation and Development Commission (BCDC) and the State

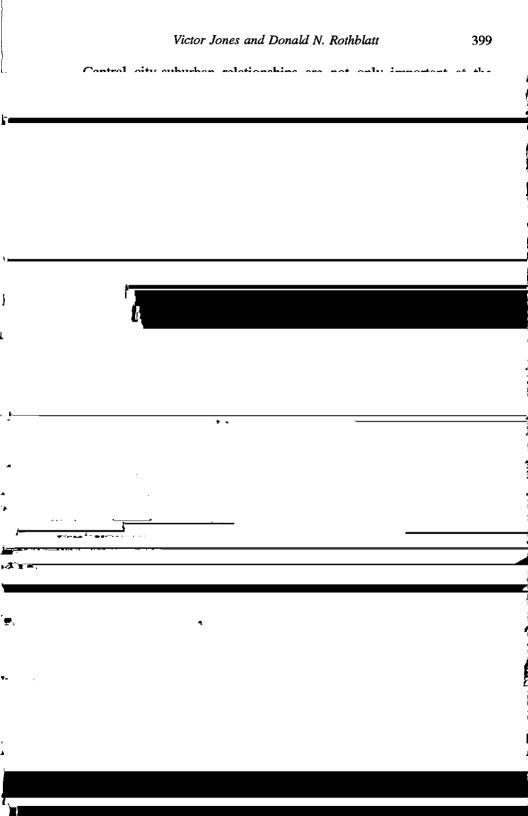


The institutional capacity of local government should be considered in an interorganizational context. Whatever reconstruction of local government may be undertaken, the metropolis will continue to be



397





Regional Water Pollution Control Board (1967), Bay Area Air Quality

District (1955), San Francisco Bay Area Rapid Transit District (1957), North Bay Cooperative Library System (1960), Bay Conservation and Development Commission (1965), Bay Area Regional Water Control Result (1962), Parimental Cibrary System (1960), Motropolitan Transports

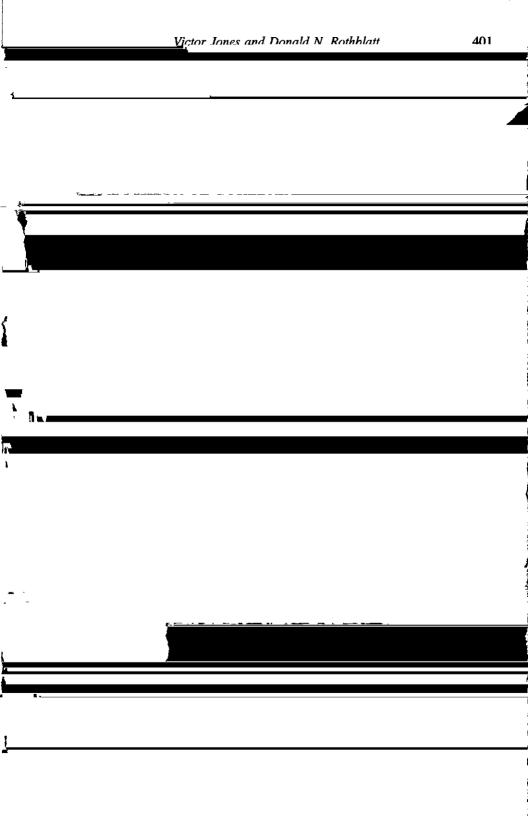
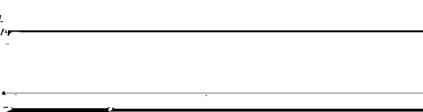
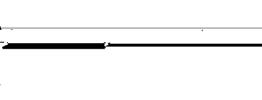
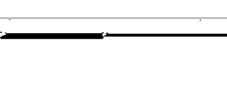


Table 9.2. Distribution of Seats on Association of Bay Area Governmonte (ARAC) Matronolitan Transportation Commission





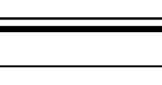
























% Di	istribution of Seats			Population Equality Index			
ABAG	MTC	BAAQMD	Total	ABAG	МТС	BAAQMD	Total
20.0	14.3	20.0	18.6	94	67	94	88
11.4	14.3	10.0	12.9	86	108	75	97
5.7	7.1	5.0	5.7	150	187	132	150
5.7	7.1	5.0	5.7	317	394	278	317
14.3	14.3	10.0	12.9	119	119	83	108
11.4	14.3	10.0	11.4	106	132	93.	106
20.0	14.3	20.0	18.6	80	57	80	7.5
5.7	7.1	10.0	7.1	102	127	179	127
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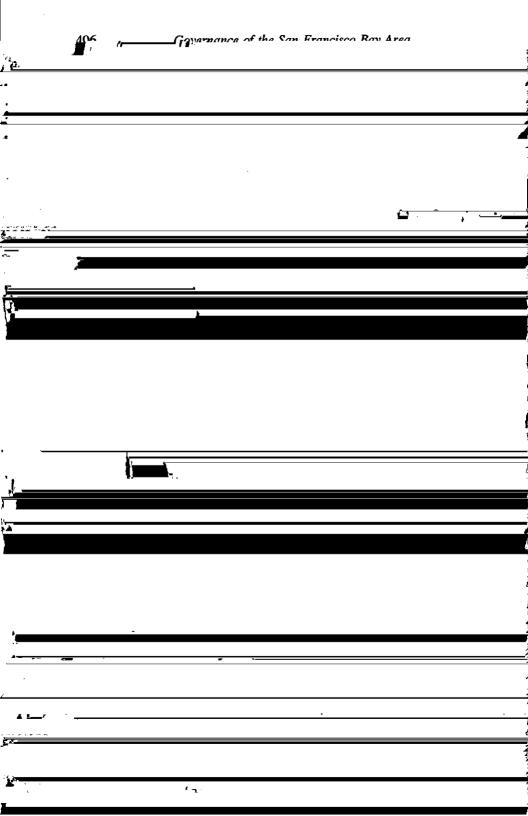
99.9^a 100.0 100.0 100.0 100^b 100^b 100^b

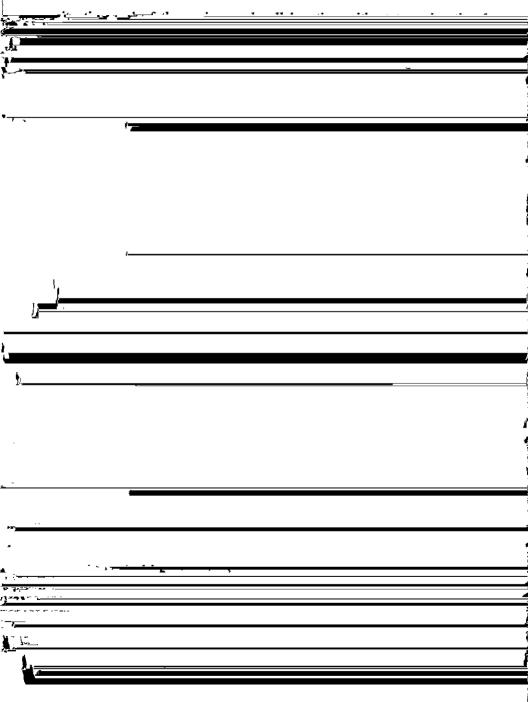
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	ADAC	was not created by the cities and counties of the region to be
	ADAG	ent. It was designed as a forum for the discussion of matters
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plan all communities in the region intended to consider seriously as they made controversial decisions on development proposals. Certainly there was no rush to alter local plans and local zoning ordinances to conform with the general scheme. . . . (M. Scott 1985).

The third and current phase of regional planning by ABAG began

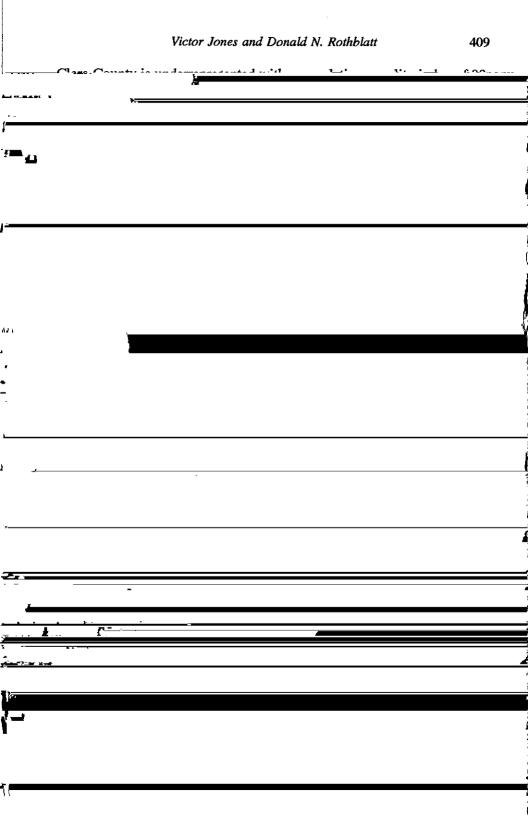
after Revan Tranter became executive director in 1972. In place of a

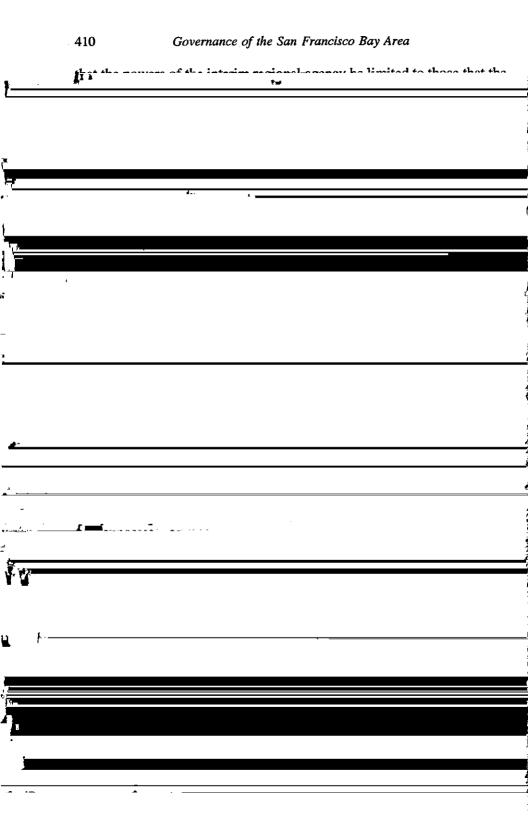


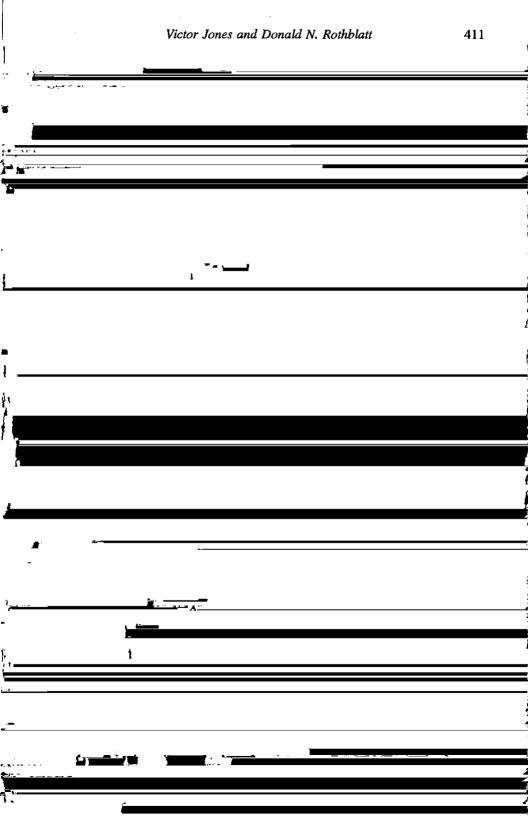


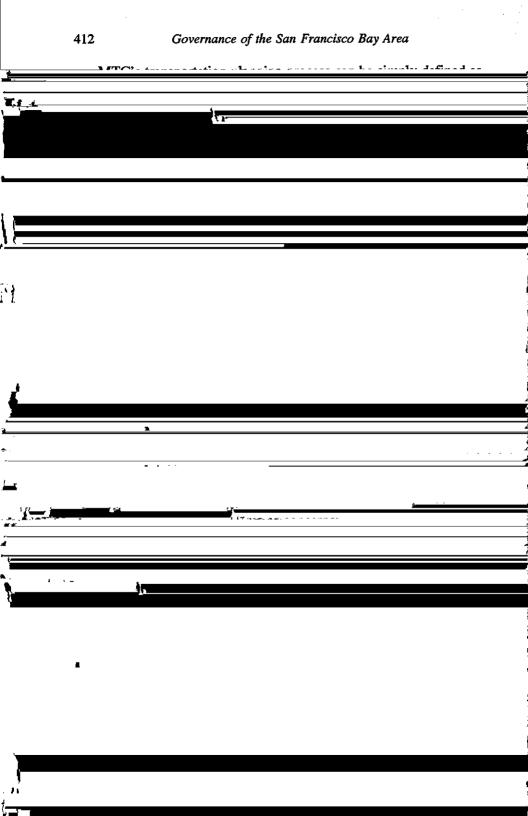
alternative notice and program on other local regional state, and national

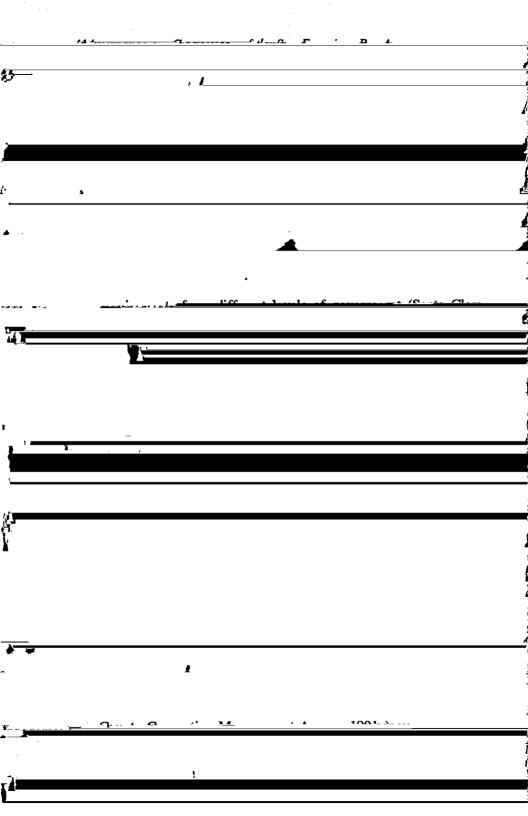
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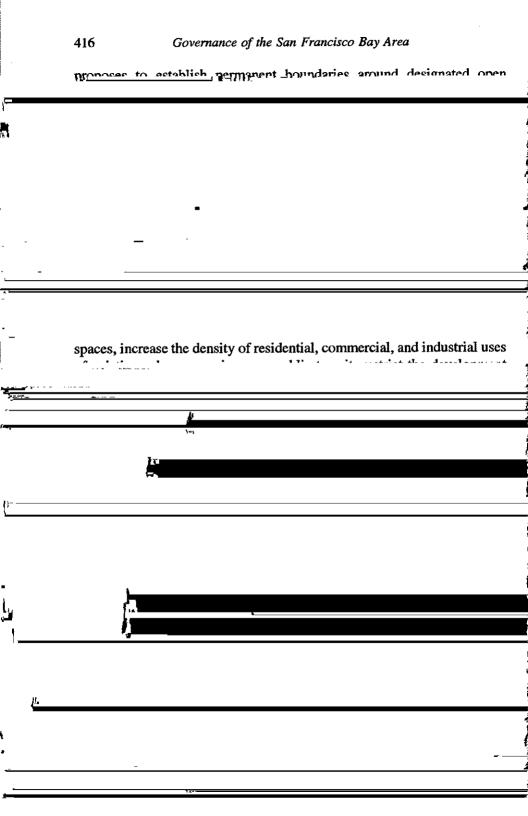


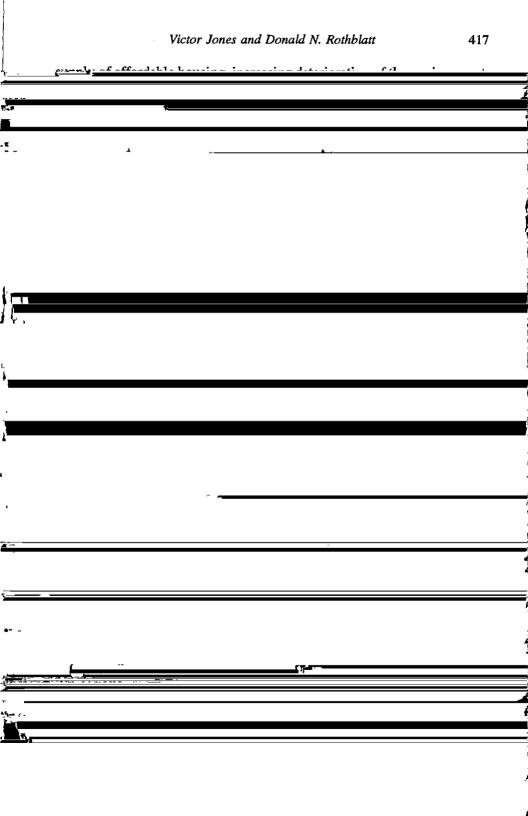






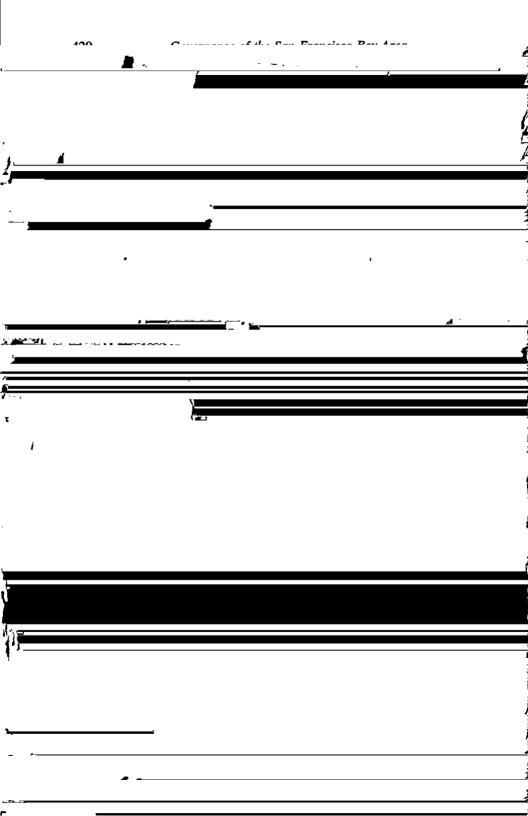
Victor Jones and Donald N. Rothblatt	415
particularly important role in the funding of agencies concentra	ting in the
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Governance of the San Francisco Bay Area 418 In 1088 the council cosponsored with ARAG a 26-member group of



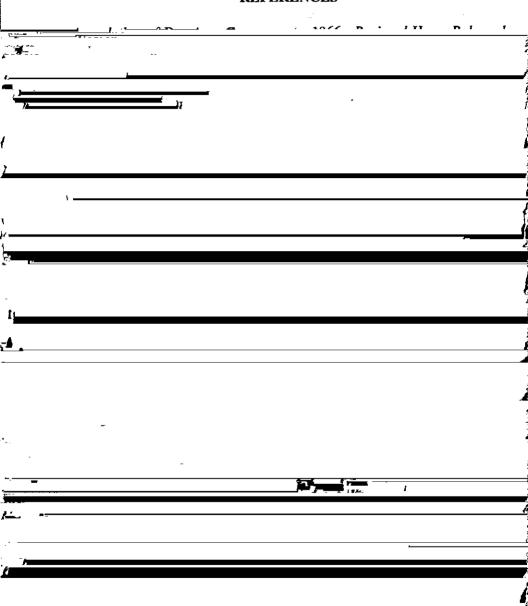


support by Bay Area leaders for establishing a new Regional Umbrella Agency (League of Women Voters of the Bay Area 1991b, 1991c).

CONCLUSION

We can see now a widespread recognition among many public and private organizations that there are serious public problems with extra-

REFERENCES

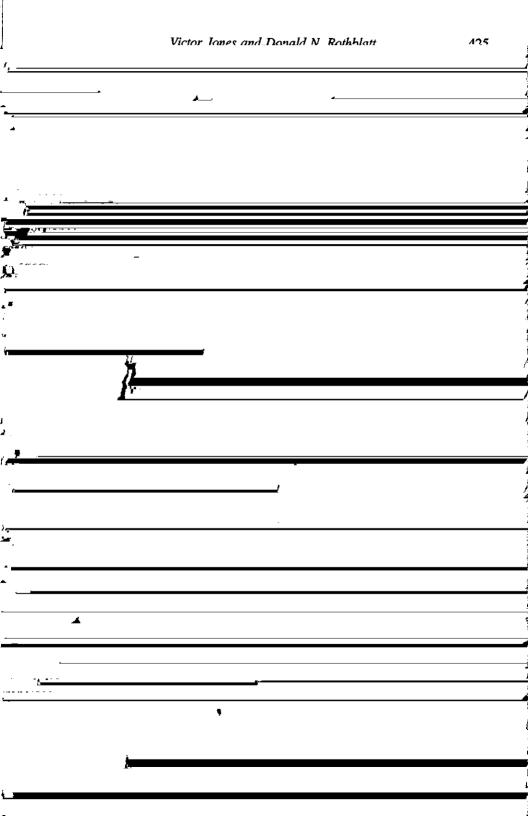


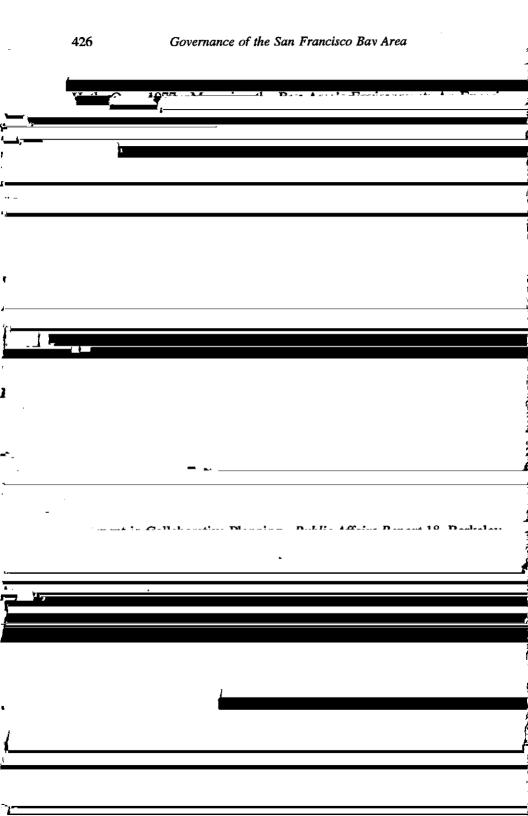
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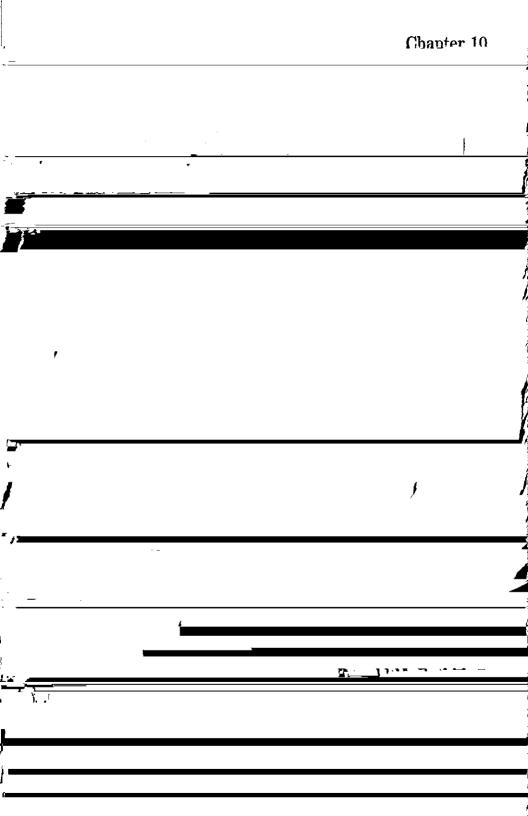
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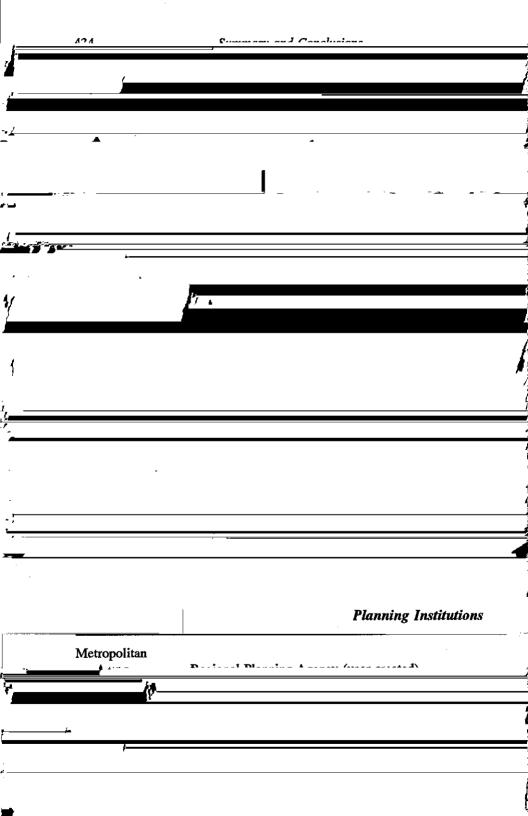
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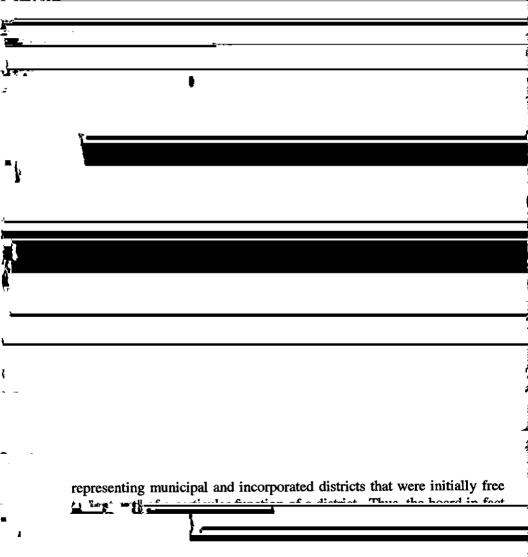


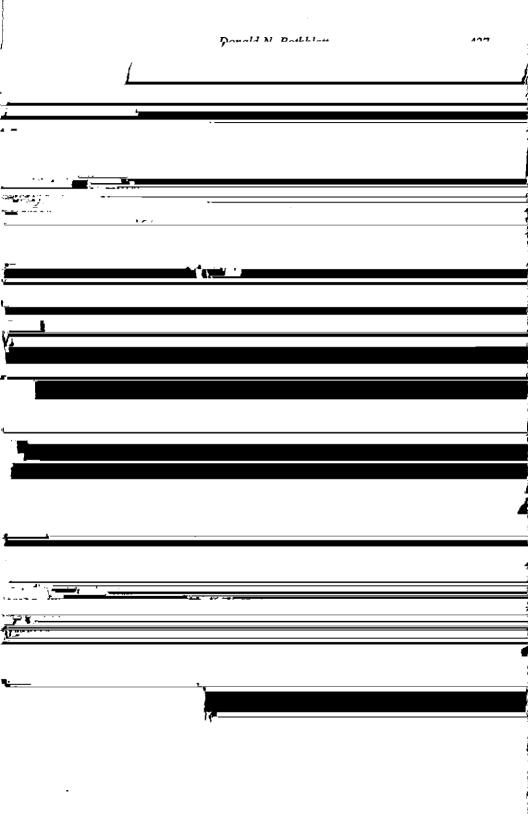


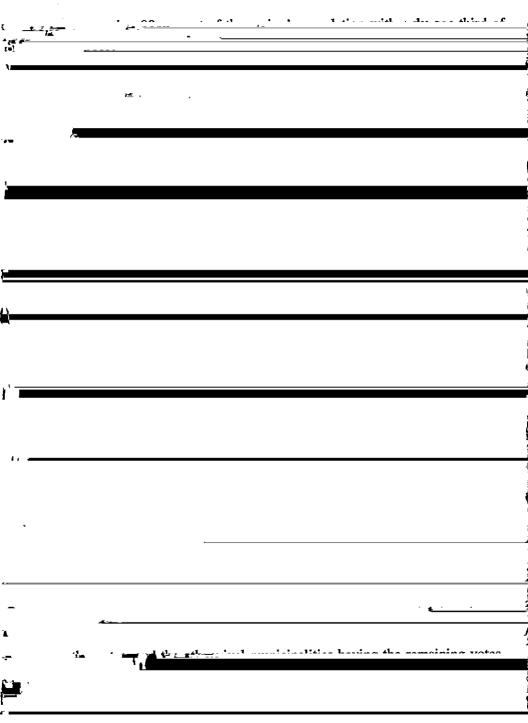
expanding suburban areas and the concern of other portions of the province threatened by Toronto's growing economic power have directed provincial resources for infrastructure and community services away from Metro to other areas. Thus, while the province of Ontario took great

building a metropolitan consensus. As Trepanier put it, "the provincial role has become more of a facilitator than simply a mandator."

The Greater Vancouver Regional District (GVRD), established in 1969, also showed great promise as a metropolitan government. It not only had a mandated planning function for the Vancouver region comprised of 18 municipalities and 1.5 million inhabitants, but also delivered a wide range of services to the area, such as water supply and



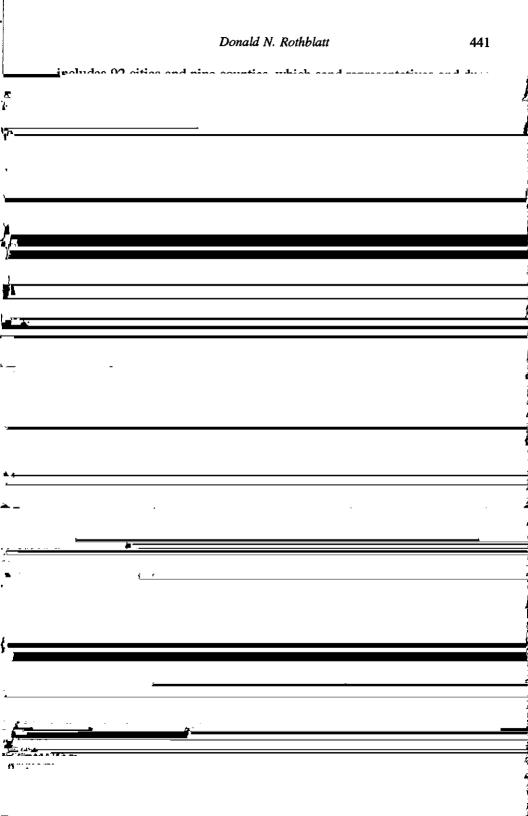




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metropolitan area. sector interests fi	These diverse public institutions coupl ltered through nonprofit organizations	led with private s. such as the
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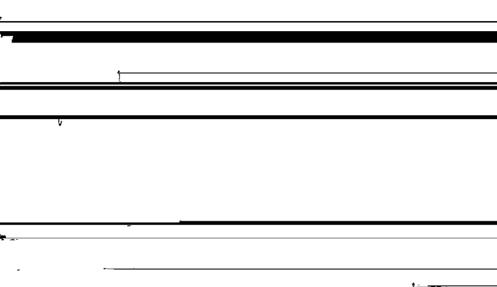
With the arrival of Irish Catholic immigrants starting to dominate



to plan for.
In order to economize on its limited

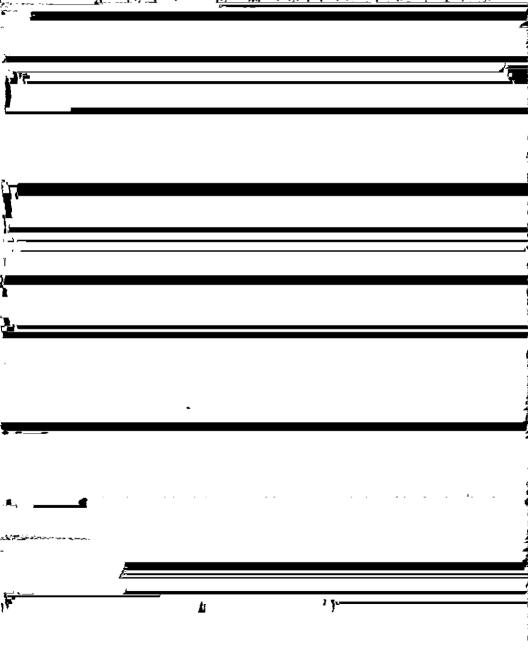
In order to economize on its limited resources, ABAG appears to have shifted to a strategic planning approach involving identifying specific regional problems and generating realistic solutions. Jones and

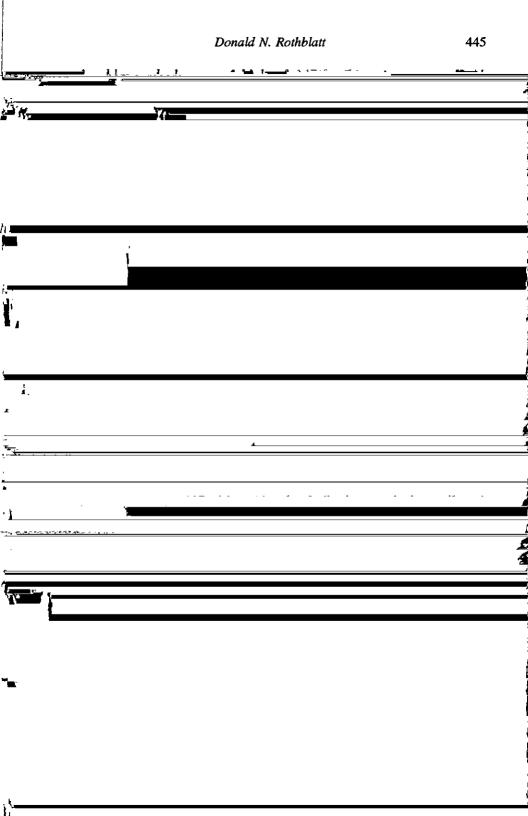
443 Thus, it appears that a new public-private partnership is likely to be

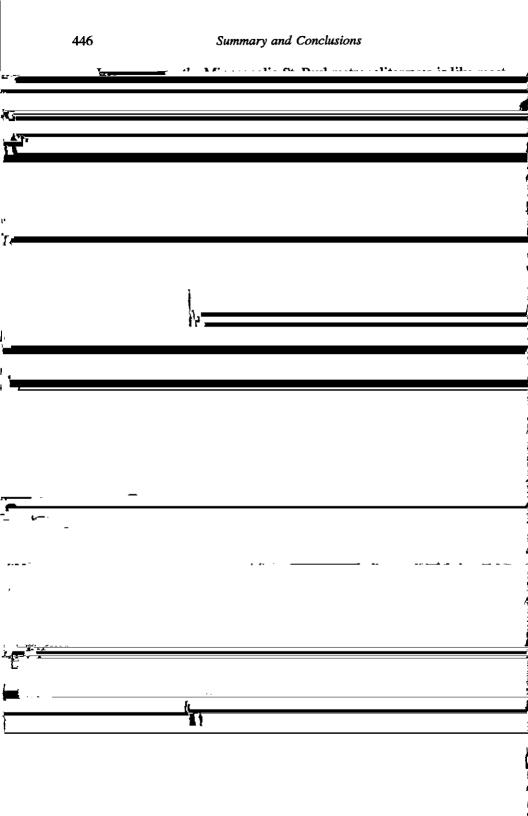


been called the "oil capital of the world" because of the substantial investments of oil, gas, and petrochemical companies in the area.

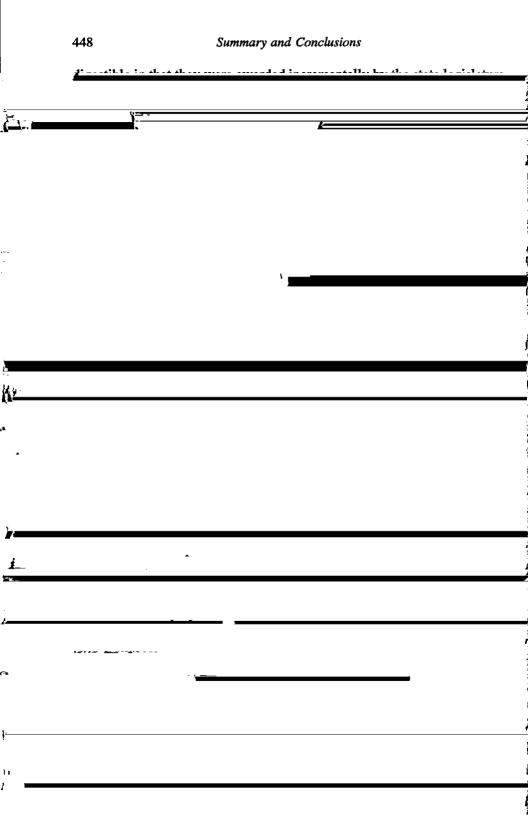
Houston's growth has not occurred without conflict. Certain minority communities have suffered as a result of the growth plans of the predomi-

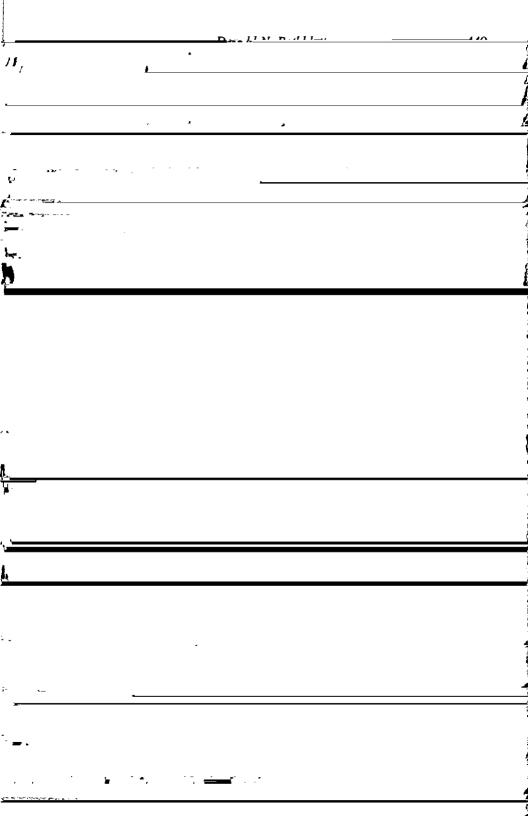






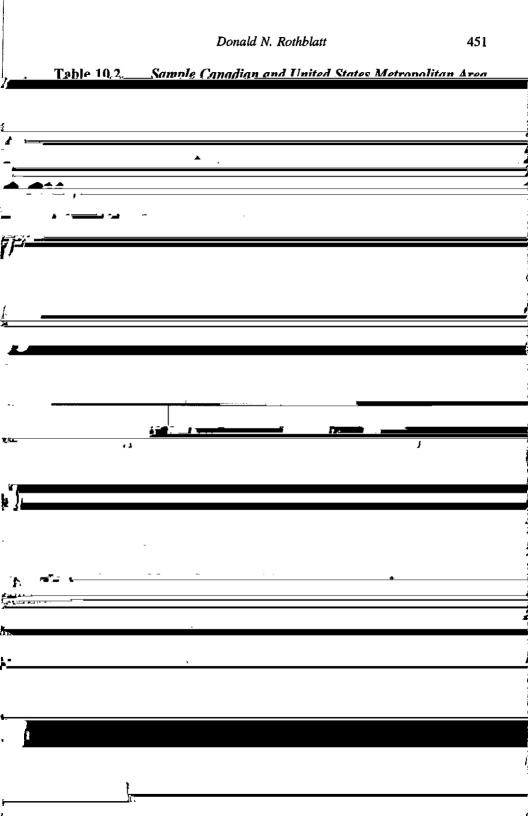
the council chair who was to represent the area as a whole, each member would represent, on a one-person/one-vote basis, a particular district.



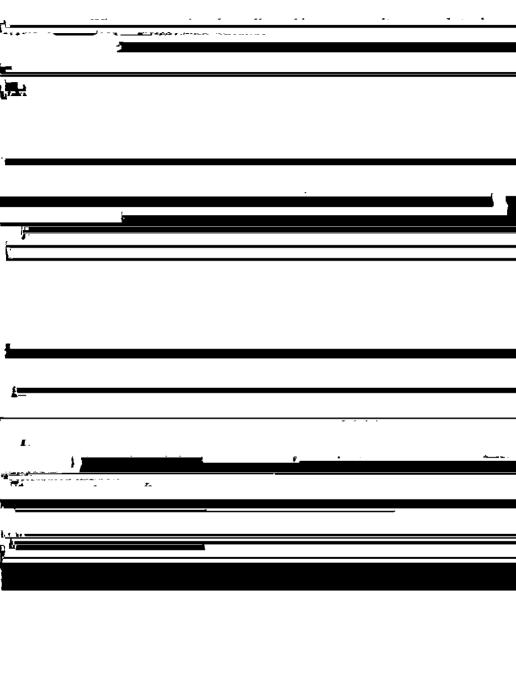


metropolitan planning and management more difficult in the United States than in Canada where there is a greater value placed on collective and government action. In addition, it's suggested that the greater racial homogeneity and tolerance of cultural diversity and the more supportive

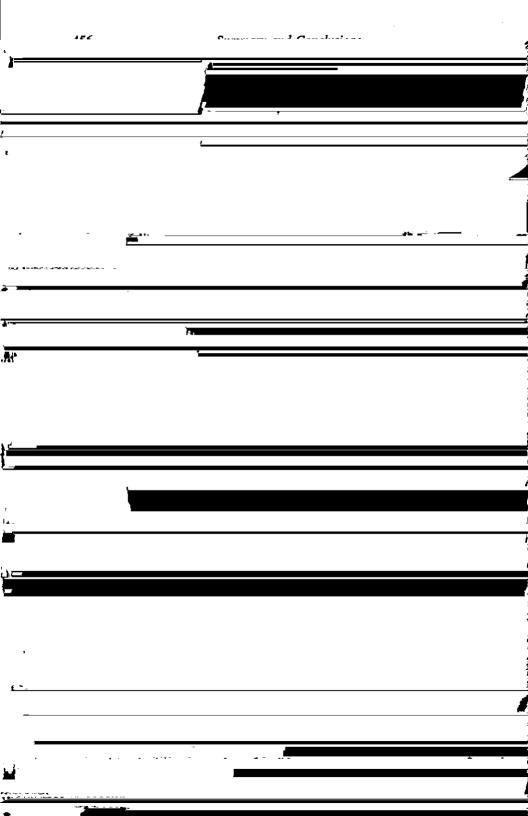
safety net of social and economic assistance for the disadvantaged in Canada has made its central cities safer and more livable for traditional families that there is the United States (Foldman and Coldbare 1007)



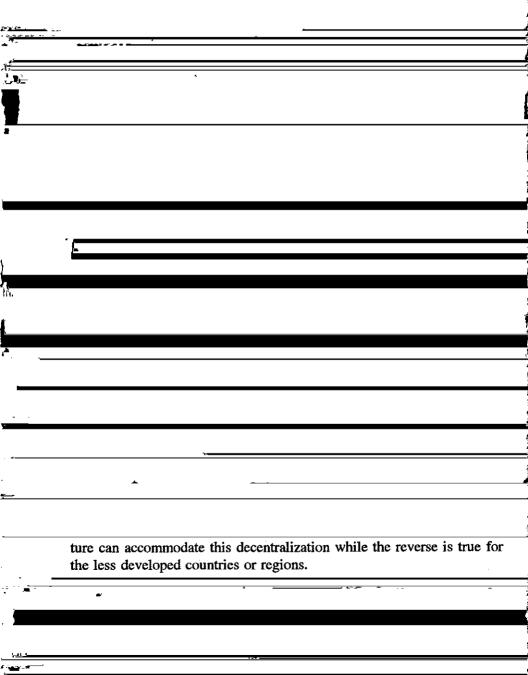
1990). As a consequence of this increasing diversity, groups have emerged to represent Canada's newest immigrants generating a new level of political divisiveness and social backlash in major urban areas (Lipset



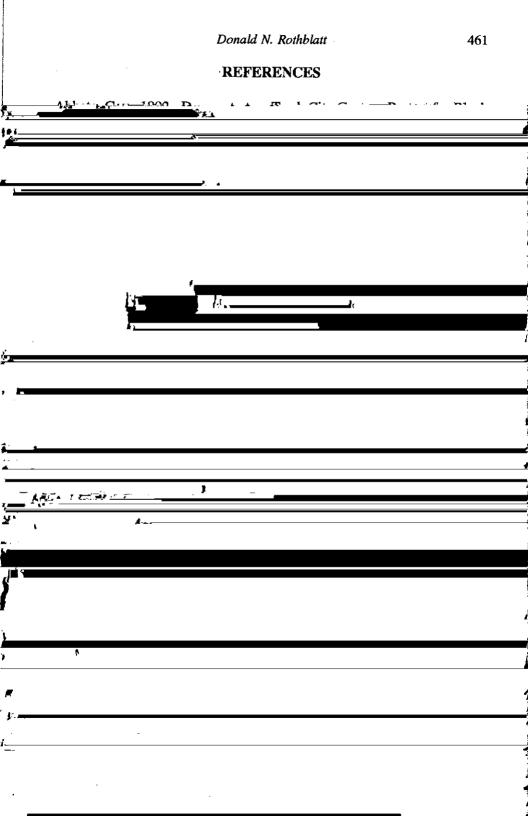
example, recent policies within urban regions, such as Toronto and Vancouver, clearly demonstrate the ongoing Canadian commitment to strengthen the central city and limit suburban sprawl (Artibise 1988; Bourne 1992).

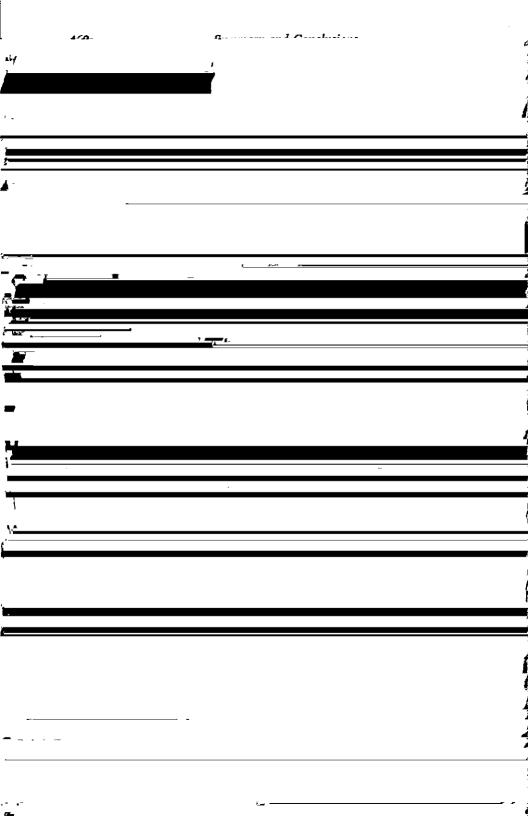


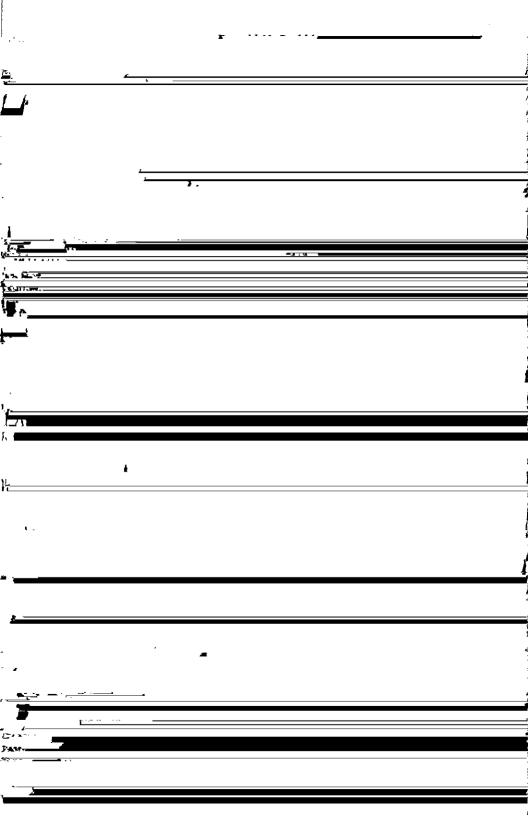
in an urban region, such as increased traffic congestion and housing prices, begin to induce firms to move to less costly areas. In the



such as Ontario's Office of the Greater Toronto Area established in 1988 to foster regional cooperation in the GTA.







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Frances Frisken teaches in the Urban Studies Program at York University, Toronto. Her interest in issues of metropolitan administration dates back to her postgraduate days at Case Western Reserve University in Cleveland, where she studied the area's A-95 Review and Planning Agency. Recent papers have dealt with "The Contributions of Metropolitan Government to the Success of Toronto's Public Transit System: An Empirical Dissent from the Public Choice Paradigm" and "Local Constraints on Provincial Initiative in a Dynamic Context: The Case of

Property Tax Reform in Ontario." She is currently editing a collection of articles on *The Changing Canadian Metropolis* to be published by the

H. Peter Oberlander, a graduate of McGill and Harvard, now teaches

